ABUSE IN CARE ROYAL COMMISSION OF INQUIRY FAITH-BASED REDRESS INQUIRY HEARING

Under	The Inquiries Act 2013
In the matter of	The Royal Commission of Inquiry into Historical Abuse in State Care and in the Care of Faith-based Institutions
Royal Commission:	Judge Coral Shaw (Chair) Dr Andrew Erueti Ms Sandra Alofivae Ms Julia Steenson
Counsel:	 Mr Simon Mount QC, Ms Katherine Anderson, Ms Kerryn Beaton, Ms Lorraine MacDonald, Ms Kirsten Hagan, Ms Jane Glover, Mr Michael Thomas and Ms Echo Haronga for the Royal Commission Mrs Fiona Guy Kidd QC, Mr Jeremy Johnson and Ms India Shores for the Anglican Church Ms Sally McKechnie, Mr Alex Winsley and Mr Harrison Cunningham for the Catholic Church Ms Sonja Cooper, Dr Christopher Longhurst and Ms Kate Whiting for SNAP
Venue:	Level 2 Abuse in Care Royal Commission of Inquiry 414 Khyber Pass Road AUCKLAND
Date:	22 March 2021

TRANSCRIPT OF PROCEEDINGS

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1	Hearing opens with waiata and karakia tīmatanga by Ngāti Whātua Ōrākei
2	(10.03 am)
3	CHAIR: Tēnā koutou katoa. Nau mai hoki mai ki tēnei hui tūmatanui koutou kua tae mai ā tinana
4	oti rā, koutou e mātakitaki mai i tā wāhi. Tēnā koutou katoa. Mōrena Ms Anderson.
5	Mōrena te Archbishops.
6	MS ANDERSON: Good morning, Madam Chair, before I commence with the questioning there's
7	a matter that my colleague Ms Guy Kidd is going to resolve in relation to an aspect of an
8	apology that is just going to be read a second time into the record due to some technical
9	issues.
10	CHAIR: Thank you Ms Guy Kidd. Good morning.
11	MRS GUY KIDD: Good morning Commissioners.
12	Archbishop Philip, you wish to speak to Robert Oakly.
13	ARCHBISHOP PHILIP: I do. I want to speak to the evidence of Robert Oakly. This evidence
14	had a particular and personal impact on me. The abuse that you suffered was violent and
15	horrendous. You suffered at the hands of a senior leader of our Church. Some of the
16	evidence that I have read suggests that the Church did not know until Archdeacon
17	Jameson's conviction.
18	These things happened in a small community, small communities are aware of what
19	is happening. I simply don't believe that the Church did not know. I don't understand why
20	following conviction Archdeacon Jameson wasn't deposed from Holy Orders and was able
21	to continue to represent himself as a priest of the Church. To you, Mr Oakly, there are no
22	words that can in any way be an adequate response to what you have suffered and the
23	impact of that abuse on your entire life. But for the fact that we failed you, we failed to
24	believe you and we failed to act against your abuser, I do apologise.
25	MRS GUY KIDD: Kia ora.
26	CHAIR: Thank you Archbishop. Yes Ms Anderson.
27	QUESTIONING BY MS ANDERSON: Kia ora and good morning.
28	ARCHBISHOP PHILIP: Good morning.
29	MS ANDERSON: You'll be familiar with the process that you will have observed through the
30	first part of this hearing where there'll be a series of questions moving from theme to theme
31	or topic to topic, and as will be the process in relation to the questioning of you.
32	The first topic that I wanted to raise, perhaps not to spend too much time on at this
33	point, but you made a number of comments in your evidence on Friday when we left off
34	relating to the topic of reconciliation and the role of reconciliation overall in relation to

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matters of abuse.

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One of the comments that you made, just to refresh your memory, was that you said that reconciliation is not possible without justice and that without justice and redress reconciliation is not possible. So that's an articulation which I think, am I right, very strongly emphasised, you articulated your view at that point.

6 Then we had Archbishop Tamihere said that reconciliation must be viewed also as 7 being within the prerogative of the survivor. It's not something that can be imposed and it's 8 also theirs to interpret and apply. It may be that reconciliation with a person that wronged 9 them — sorry, I'll just read that again. It may be reconciliation with a person that wronged 10 them, but that cannot be made an expectation.

- Is there anything else you think you want to mention in terms of your understanding of reconciliation in addition to the comments that have been communicated on Friday?
- **ARCHBISHOP DON:** Just as a response to your question and I think thank you for repeating 13 what we said on Friday. That represents quite clearly our understanding. I'm not sure 14 there's much more we can add to that other than to say that reconciliation and concepts like 15 that for us are part of the vocabulary of our faith and draw not only on biblical 16 understandings but our understandings of tikanga practice as well. There are times, I guess, 17 where the general understanding held by the public might be slightly different, but I think 18 in the end the way that we sought to clarify that in relation to this kaupapa was about 19 ensuring it needed to be understood in relation to the survivor and their prerogative first. 20
- MS ANDERSON: Thank you for clarifying that. I think that's what I took, that it had a sense of
 how the word might be understood both in the Church context primarily but also a
 recognition that the word might have different meanings in other contexts. But we'll come
 back later on to how this plays out in a redress context.
- ARCHBISHOP PHILIP: If I could just add what was in my mind in speaking to that, was the clause in the Canon, particularly pre-2020, that there's an obligation on the bishop to seek to reconcile the parties and I think that that has been problematic in our experience, certainly as a bishop, I think we've tended to try and make it good or make it right without necessarily therefore putting the needs and the perspective of the survivor first.
- MS ANDERSON: Thank you for that. Commissioners, that's a reference in some of the earlier versions of the Canons. You've already heard that under the Canon disciplinary process there could be a track via mediation, so a bishop could direct something to mediation or could direct to a determination track. But there was a preceding requirement as a first step that the bishop attempt to reconcile the parties.

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I think what we've seen in the evidence, even if the language of the Title D hasn't
 happened when a complaint's come in, what we've seen is that focus on reconciliation,
 trying to make it good as Archbishop Richardson has just identified through the language
 he's used.

5 We're going to play a clip now. You'll recall the evidence of Reverend Louise 6 Deans. You'll recall that she refers in her evidence, just to orientate everyone to the clip, 7 this is the second meeting that she's having with the bishop in Christchurch. She talks 8 about this on page 40 of her brief, we don't need to go to that, but what she says is that 9 Bishop M opened the meeting with a bible reading and with prayers for hearing each other 10 with open hearts and for reconciliation. And we're just going to play the clip now.

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(Video played).

So just in relation to the comments there, this is somebody who's inside the church, familiar with the language of use of reconciliation in the Church context, and you can see the clear expression of both surprise that reconciliation is a focus of the meeting, and secondly confusion about what reconciliation might entail in that context.

- Have you got any reflections to make on the expectations being put on a survivor coming into a conversation with a senior Church leader with that focus on reconciliation, recognising of course this happened 30 years ago?
- ARCHBISHOP PHILIP: Thank you. I mean it's pretty hard to argue with everything that Louise 19 said, it's very clear and it's absolutely correct. I'm not wanting to suggest that this is the 20 intent, but my sense of it, with the hindsight of 30 years, is that is spiritually manipulative 21 and it re-traumatises those who have suffered abuse. It's a very explicit example of what I 22 was saying earlier in response to your question about the nature of reconciliation, that if it's 23 about the need of the institution or the leadership to hear words of forgiveness or, you 24 know, recognition, then that's not serving the need of the survivor at all. It seems to me that 25 was being played out in this situation. 26
- MS ANDERSON: And in terms of that spiritual manipulation and re-traumatising, do you agree that as we heard Louise's evidence, which of course does not include everything that's in her book, that that attempt to make her focus on reconciliation has been very damaging in the meeting at that time?
- ARCHBISHOP PHILIP: Yeah, I would suggest not just in the meeting at that time, but that that
 was the kind of overlay that the women who were abused by Mr McCullough experienced
 for years to come.
- 34 MS ANDERSON: How confident would you be in the Church in modern day that no-one else

1	would experience that pressure to reconcile that Reverend Louise Deans has demonstrated?
2	ARCHBISHOP PHILIP: I could not be confident. I think that we have worked incredibly hard
3	around things like discernment processes, psychological testing, all of those sorts of things.
4	We have worked really hard around processes and I'm sure we'll come to it, but the 2020
5	Title D changes which take things out of the hands of bishops.
6	So what I'm really saying is that there is this kind of imperative in us as people of
7	faith to try and make something right, to try and reconcile —
8	MS ANDERSON: There's a wide range of possibilities of what is right.
9	ARCHBISHOP PHILIP: That's what I was going to go on to say, is that that imperative, I'm not
10	convinced that that wouldn't still get in the way of the handling of a situation, which is why
11	I think the independence is so critical.
12	MS ANDERSON: And in terms of doing what is right, you made a reference in the response
13	you've just given me that the needs of the institution perhaps prevail over the needs of the
14	survivor when there's a focus on reconciliation.
15	ARCHBISHOP PHILIP: I believe that is clearly evident in the example that we've just watched.
16	I would hope that that is less and less so, that there is a higher level of consciousness about
17	the nature of power, the way power is used, the way power is associated with role and
18	position, and that our processes are significantly better than they were. But I'm not
19	prepared to exclude the possibility that our drive to seek to make things right might not get
20	in the way of the need of a survivor. That's the point that I'm making.
21	MS ANDERSON: Thank you. I think your evidence is very candid in those kinds of admissions,
22	and contains admissions of the sort that you've just articulated here. So would I be right to
23	characterise the way the church is interacting with the Inquiry at this point is to be very
24	accepting of the fact that things have not worked well in the past from a survivor's
25	perspective?
26	ARCHBISHOP PHILIP: Absolutely.
27	MS ANDERSON: You say in paragraph 15 of your written statement, I'll just read it out so
28	you've got it — perhaps you'd like to read it out if you've got that there.
29	ARCHBISHOP PHILIP: I'm happy for you to read it thank you, I'm just finding it.
30	MS ANDERSON: "The path towards reconciliation and healing is one that the Anglican Church
31	has committed itself to and will continue to walk through the duration of the Inquiry and
32	beyond."
33	Just interested in the sense of which you've intended to use that word
34	"reconciliation" in that paragraph of your witness statement?

1	ARCHBISHOP PHILIP: It's a fair question, given the confusion that we've been exploring
2	around the nature of the word and its use both in common parlance and theologically, if you
3	like. Certainly in this clause I'm using it in the theological sense that we've been
4	describing. In saying that, acknowledge that that doesn't necessarily communicate well and
5	immediately.
6	MS ANDERSON: So in that theological sense, what would you be asking a survivor to read into
7	that?
8	ARCHBISHOP PHILIP: I would be asking a survivor to read no more than that the Church is
9	committed to the kind of scrutiny and the kind of changes that can provide an environment
10	where the justice that precedes reconciliation is done and that that is driven by the needs of
11	the survivor. Now that's taken me four sentences to explain and so clearly what I said in
12	clause 15 doesn't help very much, does it.
13	MS ANDERSON: No, but it's helpful to have had that clarification. Just got one further question
14	on the topic of reconciliation before we move on to another topic. The new Title D 2020,
15	and I think we're all very clear, so correct me if I'm wrong, this is a mechanism for
16	disciplining the relevant clergy or office holder?
17	ARCHBISHOP PHILIP: For the handling of complaints and discipline, yeah.
18	MS ANDERSON: And it's not been described and you're not intending to say that it is in itself a
19	redress process?
20	ARCHBISHOP PHILIP: Correct. Presumably, however, some aspect of a perpetrator being
21	held accountable might contribute to the experience of redress.
22	MS ANDERSON: And some survivors do want that, don't they, they want accountability of the
23	individual and sometimes they want the accountability of the institution as well?
24	ARCHBISHOP PHILIP: Correct.
25	MS ANDERSON: And what Title D delivers is really the accountability of the individual.
26	ARCHBISHOP PHILIP: Correct, there's no institutional accountability in that.
27	MS ANDERSON: In — and we don't need to go through it on the screen — but the outcomes, if
28	there is — just to, sorry, step back a minute. If something's been characterised as
29	misconduct it goes down the disciplinary route under the Title D?
30	ARCHBISHOP PHILIP: Correct.
31	MS ANDERSON: And the outcomes of that that can be imposed upon the relevant individual
32	who's caused harm are admonition, suspension, deprivation or deposition. So those are all
33	varying degrees of penalty effectively, aren't they?
34	ARCHBISHOP PHILIP: Correct.

MS ANDERSON: There's a provision in the new Title D, I'm just going to read it out into the record. It says "Any of the outcomes — so this is referring to the four outcomes — may include a process of reconciliation carried out in accordance with the principles of the relevant tikanga." I'm just curious to understand what you say is the role of the reference to reconciliation in this outcomes part of a disciplinary process statute? MRS GUY KIDD: If I could just assist, because Counsel Assisting has only referred to the outcomes of a. to c. If those could be identified for the witnesses because there's an important one that is excluded from those processes, so we all understand what it means. CHAIR: All right, a. to c. MS ANDERSON: This is the admonition, suspension or deprivation of office of ministry. **CHAIR:** Is there anything other than that in a. to c.? **MS ANDERSON:** No and the d. to which this reconciliation does not attach is in relation to deposition, so effectively when somebody's removed from the ordained status. So for the three penalties up until that point, this permissive provision, because it's "may", it's not mandatory, it may include a process of reconciliation. **CHAIR:** Thank you. ARCHBISHOP PHILIP: Thank you, I want Archbishop Don if he is willing to respond, but simply to say that one of the reasons for this provision is because of the tikanga nature of the Church. **ARCHBISHOP DON:** In context, an application Title D is a disciplinary process that contemplates generally Church matters. So, for instance, it can capture things like if a priest offers a particularly terrible sermon that causes offence, let's say. So in that context part of the resolution would be reconciliation obviously because that would be appropriate. What Title D isn't, and should never contemplate, is the management of criminal matters. So in that case, you know, if a finding of Title D is somebody's worthy of deposition to have their ordination removed, then that's not a reconcilable outcome, that that has to become a permanent fact. **MS ANDERSON:** So just picking up on that distinction between a complaint about a type of sermon, is that something you would say would come into the category of misconduct that comes through to these penalties, or is that something that's unsatisfactory conduct that would be referred back to the bishop? ARCHBISHOP DON: Generally unsatisfactory but captured by the same Title D process. MS ANDERSON: And if there was an example where somebody's come forward with a

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complaint of a serious abuse, say take the Robert Oakly example, heading into that you 1 don't know what the outcome might be, so just can we make an assumption in the 2 current - on an assumption, circumstances of offending of the nature that Robert 3 experienced and there is an upholding of finding that the abuse occurred and the penalty 4 imposed is deprivation of office, for example, how do you see reconciliation in accordance 5 with the principles of the relevant tikanga coming into effect in that factual scenario? 6 ARCHBISHOP DON: Reconciliation doesn't remove the need for consequence. So within our 7 theological framework, as I said, forgiveness is the prerogative and the domain of the 8 survivor. Repentance is the obligation of the perpetrator. Those two things have to exist 9 before reconciliation can be contemplated. So on that basis just in relation to what we've 10 been talking about, reconciliation is not assumed to be imposed or mandatory at any point, 11 it stays there as a unique possibility if the other conditions are fulfilled. 12 **ARCHBISHOP PHILIP:** One of the things this was trying to do was acknowledge the collective 13 nature of both Tikanga Maori and Tikanga Pasefika as well. In the example of Robert 14 Oakly, I just want to reinforce that I think the, if proven, deposition is the appropriate 15 response. I think I made the point on Friday thinking about this need that the Church has to 16 try and hold people in the extended family, that baptism is the basis of that. So I think we 17 need to have a much lower bar for deposition than we have had. 18 MS ANDERSON: In terms of raising that bar, just moving forward to the point that the 19 Australian Royal Commission's recommendations, that if somebody has been removed 20 from ministry that it's a permanent removal and they can never come back. 21 ARCHBISHOP PHILIP: Mmm. 22 MS ANDERSON: What's your view in relation to the recommendation from the Australian Royal 23 Commission and its appropriateness in the New Zealand context? 24 **ARCHBISHOP PHILIP:** There is no coming back from deposition. Once a priest is deposed, 25 they can't be re-ordained, they are deposed, they cannot be a priest. And I'm saying that I 26 think that that needs to be — I think the bar for that needs to be lowered in the sense that 27 deposition must be applied more rigorously and more frequently. 28 29 MS ANDERSON: But if the penalty imposed was — **ARCHBISHOP PHILIP:** Deprivation. 30 **MS ANDERSON:** — deprivation, because I don't think we've seen any examples at all of 31 deposition have we? 32 33 ARCHBISHOP PHILIP: There are some examples but they are few and far between. MS ANDERSON: If the penalty is to remove the person from ministry, do you think that there 34

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- should be an ability to come back into the ministry at a later point, or do you think it should
 be the position here in New Zealand as the Australian Royal Commission said that it should
 be permanent removal?
- ARCHBISHOP PHILIP: It's difficult to answer that question honestly without knowing what the
 circumstances are. I'm finding it difficult to imagine a situation where a person who has
 committed abuse of the kind of nature that they should not be allowed back in the ministry,
 why they wouldn't be deposed. That's my point really, is that I think deposition should be
 used fully and finally and that's the end of it.
- I think if someone is deprived of their office, then that implies that they could be
 reinstated to an office. And I think if we don't get that right, and I don't think we have got it
 right in the past, then we will continue to have problems.

12 **MS ANDERSON:** Thank you.

COMMISSIONER ERUETI: May I just raise a quick question, Counsel. Referring to the
 tikanga matter you referred to, Archbishop, about collective perspective, I think you said,
 but I wonder whether in this context whether concepts like utu and mana are more apt about
 the principle of reciprocity and restoration of mana of survivor and indeed the mana of the
 Church?

18 **ARCHBISHOP DON:** Could you rephrase the question?

COMMISSIONER ERUETI: Thinking about the concept of reconciliation, we've seen it's
 recognised how inappropriate it can be in engaging with survivors, but the reference here is
 to any of the outcomes may include reconciliation with reference to relevant tikanga,

22 Tikanga Māori. I wondered whether that would import concepts of utu, mana, restoration 23 of mana?

ARCHBISHOP DON: Absolutely, so for instance, I think an example of a reconciling process
 within Tikanga Māori would be the concept of hohourongo [?]. This is where the English
 falls over a little bit. It's reconciliation but probably more apt to describe it as a restorative
 process. It's at that point you begin to identify each of those principles; the mana that has
 been diminished and affected be restored, can the tapu that's been affected be restored.

The concept of utu, the most benign way to translate that is as you have done is reciprocity. But also again, these things have a theological context for us, so all of this is held in a wānanga and a dialogue and discourse with our gospel principles. So it might be that utu's been considered, but how is that altered according to the principles of the gospel, tika, pono, aroha. So it might be in the process of a restorative discussion that the affected party might say "I would like, you know, punishment is deserved, but aroha asks me to

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behave in another way." So these are all possibilities, once you engage in a tikanga

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context.

3	COMMISSIONER ERUETI: Thank you counsel.
4	MS ANDERSON: Archbishop Richardson, turning to the apologies. So you've got some specific
5	apologies in your witness statement, you've got a reference in a document that was given to
6	the Inquiry at the beginning of the survivor voice hearing which talked about the need for
7	an unequivocal apology and then we're also coming later today to the Primates' statement
8	which provides an apology.
9	But I had some questions arising out of the specific apologies that you've provided.
10	I think I'm right from comments you expressed at the time of being here during the
11	November/December hearing that somehow hearing the person giving their evidence even
12	had a different impact on you than simply reading their witness statement, am I right?
13	ARCHBISHOP PHILIP: It's hard not to be impacted by what we heard.
14	MS ANDERSON: But you had the same information in the written statement before the person
15	gave evidence, didn't you?
16	ARCHBISHOP PHILIP: I can't remember whether there was anything additional, there was
17	certainly, I think in the leading of the witness through their evidence, there was an
18	emphasis and a coherence around what was communicated. And it's impossible not to be
19	impacted by just the sheer impact of that enduring lifelong suffering and that
20	communicated powerfully.
21	MS ANDERSON: So there's something, potentially something there, I'm not going to explore
22	them, but just to leave them with — to see whether you accept the propositions that there's
23	something in the supported way in which the survivors were assisted by the Inquiry to put
24	their evidence before you that perhaps created a point of connection with that evidence that
25	might be quite different from somebody sending an e-mail in.
26	ARCHBISHOP PHILIP: Absolutely. I mean at a number of levels it raises some issues. Firstly,
27	it was clearly incredibly well-supported; secondly, we cannot anticipate that the way we
28	receive a complaint in the first instance is going to communicate the depth of what is
29	behind it.
30	MS ANDERSON: And being able to actually hear the person meant that you received the
31	information and it had an impact on how you wanted to respond, which is quite different
32	from a paper-based system?
33	ARCHBISHOP PHILIP: Yes, yes, I think there's a lot of learning in that. I was approached
34	yesterday after the service in Hawera by a survivor who said that watching the briefs of

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evidence had given him a sense that he needed to come forward, but he wanted to know 1 would it be safe and I was able to unequivocally say that the way that is held and supported, 2 whether ended up giving evidence in front of the Commission or not, was a safe 3 environment. That's salutary for us, you know, what is the kind of safe environment that 4 we help to create for survivors. 5 6 **MS ANDERSON:** So safe in terms of people coming to the Inquiry but also safety when they come to the Church? 7 ARCHBISHOP PHILIP: Absolutely, that's exactly what I mean. 8 MS ANDERSON: There were some of the survivors who gave oral evidence, including one 9 whose witness statement was read out, that you didn't include a personal apology in your 10 witness statement and so that included Maggie Wilkinson, Ms M and Mrs D. And I was 11 reflecting that those are persons who were in care in an institutional context and I wondered 12 whether the setting in which their abuse occurred had influenced your decision-making 13 about whether to offer your own specific apology to each of them in your witness 14 statement. 15 **ARCHBISHOP PHILIP:** Yeah, so what was the basis of my selection. Quite simply those 16 witness statements — I mean I found all of the testimony profoundly impactful and some of 17 the examples that you've just cited were equally horrendous. In a number of the cases that 18 I spoke to we had a situation where an abuser committed abuse across a number of 19 Dioceses or a number of institutions. 20 Understand my role here is as Archbishop and Primate speaking across the whole of 21 the Church. So my view, rightly or wrongly, is that the evidence that I responded to, the 22 individuals that I responded to, had that dimension to it, where there had been a whole of 23 Church failure in the practicalities of it, and I wanted to name and identify those failures. 24 One, I think, being the fact that the siloing Diocese by Diocese or episcopal unit by 25 episcopal unit meant that a person could move from one place to another and not be held 26 accountable in the way that then had a huge impact on people. 27 MS ANDERSON: Well, a huge impact in the sense that abuse could continue and people who — 28 ARCHBISHOP PHILIP: Thank you. 29 MS ANDERSON: — might not otherwise had suffered abuse were abused. 30 ARCHBISHOP PHILIP: Exactly, that's unacceptable in every sense, isn't it. 31 MS ANDERSON: I've got a question for you about the Church's response as opposed to 32 33 individual by individual, the propositions around collective forms of redress and you'll recall that Stephen Winter in his paper, his evidence for the Inquiry, refers to the need at 34

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times, you know, a collective form of redress will be appropriate. It talks about the two strands, individual and collective.

- I'm just going to call up on the screen an extract from Maggie Wilkinson's second brief of evidence where she's proposed effectively a collective form of redress. It's just coming up on the screen in front of you. Can we just call up paragraphs 3 to 5. Could I ask you to read that out please.
- 7 ARCHBISHOP PHILIP: Sorry for me to read it out?

8 **MS ANDERSON:** Yes please.

- 9 MRS GUY KIDD: Madam Commissioner, I think when it's a survivor's voice I would be
 10 concerned whether they are traumatised by hearing someone from the organisation reading
- it. I'd just like your direction about what the appropriateness of, or whether it should comefrom Counsel Assisting.

13 **MS ANDERSON:** I'm happy to read that out if that's a concern.

14 **CHAIR:** I think it's a proper concern, certainly thank you.

- MS ANDERSON: "I would dearly love one of the beautiful stained glass windows at the Holy Trinity Cathedral in Parnell, one of the prominent windows to be dedicated by the Anglican Church to the many mothers destined to a lifetime of grief and to their children who were taken/abducted by the judgmental philosophy of the Church. To acknowledge and remember with sorrow the impact of that action on those who were harmed by faith-based actions and New Zealand's adoption legislation.
- Although I would rather a remembrance place not be placed in a building of religion, I would definitely love an acknowledgment to be in that position of prominence so that people can mull over a practise that was and is normalised by religion and society. And so they can begin to think about the harm done by taking a new-born from his or her mother."
- 26 So effectively that's a proposal for a collective form of redress. What are the 27 church's processes, what's your role as Archbishop and/or as primate when people are 28 coming forward with suggestions as to collective forms of redress, do you have a process 29 that they would go through?
- ARCHBISHOP PHILIP: That's a process which, again, is by diocese by diocese, but it's a
 common process which is that any proposal of that sort for a permanent dedication does
 need the approval of the bishop. But it's a simple process.
- In the example given, it would require that the local governing body of the Holy Trinity Cathedral in Parnell would need to agree and they would petition the bishop for

what's called a faculty to allow a memorial to be put in place. The bishop's concern in that situation is simply that it is something that is appropriate for the context. So it would be about design, wording and that sort of thing.
MS ANDERSON: So before it gets into that decision-making forum that you've described, somebody has to pick up and decide to put it into that decision-making process.
ARCHBISHOP PHILIP: Mmm.
MS ANDERSON: Is that the bishop's responsibility.
ARCHBISHOP PHILIP: It could be, a bishop could initiate that, others could initiate it, it could be about the process.

- be an idea that is sent by an individual to a bishop and the bishop champions that. Yeah,
 I mean I was just reading that and thinking of the situation in relation to the
 acknowledgment that was sought in the Christchurch Cathedral to the women who had
- been abused by Mr McCullough and the opposition that they faced from a whole range ofquarters.
- MS ANDERSON: That's right, isn't it, I don't think there's anything that we know about from the Inquiry's side that would be some kind of collective redress outcome that's been actioned.
- ARCHBISHOP PHILIP: That's right, but we know from examples here in Aotearoa and around the world where pain and suffering is acknowledged in a permanent way that that can be a place of permanent sort of wānanga, of revisiting the failure. So I think of the stones on Portsmouth Drive in Dunedin in front of the caves where the Taranaki prisoners were incarcerated and whenever you go to Dunedin you have to go there and visit those to pray there, to remember the story. Something like this would be entirely appropriate, wouldn't
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- MS ANDERSON: So is that something that might be taken away from this conversation that perhaps as a leader of the Church that conversations around what might be possible in that collective form of redress is something that you could be championing. Not specifically this example, just in a general sense?
- 27 ARCHBISHOP PHILIP: Yes, absolutely.
- COMMISSIONER ERUETI: May I just quickly ask, the sense this is reactive on a case-by-case
 basis as it arises from the survivor rather than as an element in a suite of policies about
 redress?
- ARCHBISHOP PHILIP: My unthought-through response would be to say I don't see why it
 couldn't be both/and. Thinking, for example, in Wellington Cathedral, which although it's
 the cathedral for the Diocese in Wellington, stands in the capital city right next to
 parliament. There's an extraordinary tribute to the women of the Church. Its placing there

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was because of its proximity to parliament, women getting the vote, a whole raft of things.

So it seems to me that that kind of acknowledgment and recognition, there could be situations where something that is intensely personal and private would be appropriate. And there are things that need to be public and more global as in the example that I gave around the contribution of women to the life of the Church and society in Wellington Cathedral.

COMMISSIONER ERUETI: Because the point I'm making is there could be a number of
 things, right, that are collective, like a commemoration or the dedication of some form of
 real property or personal property in the name of a collective, but it's whether, you know,
 the content of that will be determined on a case-by-case basis, but it's whether the principle
 has been clearly established and reduced to writing and communicated. It doesn't seem that
 so far we have that.

ARCHBISHOP PHILIP: I guess the closest equivalent in terms of redress would be an example which is currently, just need to be a little careful, where survivors have asked to be part of a service of cleansing within the context in which they experienced abuse, and that is being organised.

17 So in terms of when we talk about redress, the whole raft and range of things I think 18 needs to be up for consideration. Everything from clearly financial reparation right through 19 to anything that would assist a survivor to — I think the word "closure" is too quick and too 20 cheap, but to be able to be supported through that stage of the process.

- COMMISSIONER ERUETI: Yes. Survivors will need to know what the options are, that's right, and that needs to be clearly communicated. I would have thought, particularly for ngā amorangi, that in that context this would be an important kaupapa, both in bringing claims as a collective but also in the type of redress that one would have. I did wonder whether we have any instances of that historically about redress in the collective form so far, and also whether that forms part of the suite of remedies, if you like, going forward under the new process.
- ARCHBISHOP DON: It's hard to think of examples, Commissioner, but certainly the korero, the
 wananga, the dialogue is a very active space. So if you think about what some of our
 wonderful kahurangi leaders are doing in some of the conversation around Oranga
 Tamariki, the ongoing discussions before the Waitangi Tribunal, and I'm thinking
 particularly of the claim brought by Dame Areta Koopu and others around the mana of
 wahine.
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But in each case those principles are being considered and applied, there has to be a

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space within which we can have, I think in the first instance, the proper, safe dialogue to
find what the resolutions are. I think it's more about creating that tūrangawaewae, the space
within which we can come together and have the conversation in the first place, as opposed
to identifying principles that are kind of pre-determined. Here's a range of outcomes you
can choose from off the shelf. So I think the Māori response has been we prefer a more
dynamic space within which in each instance we can start again and say, okay, what is the
best possible outcome in this situation.

- 8 **COMMISSIONER ERUETI:** I appreciate that. It seems so far prospective as in we're at the 9 formative stages of drawing on these different strands of learnings and understandings as 10 part of the new process going forward.
- ARCHBISHOP DON: Absolutely. And freedom to, you know, we certainly have already
 identified enduring principles, aroha, manaakitanga, mana, tapu, ihi. Again, I'd say it's
 about, in this case, negotiating the freedom and the right to apply those things.

14 COMMISSIONER ERUETI: Kia ora.

- MS ANDERSON: Just moving on to, again, a very short topic before we move into looking at 15 some documents. What we've heard this morning, and repeated in your brief, is that there 16 is no redress process currently. That's either there's no written redress process and nor is 17 there an unwritten redress process. In your witness statement you draw this distinction 18 between claims on the one hand and complaints on the other with complaints leading to a 19 disciplinary track and then we've got claims on the other. So in terms of responses to date 20 and in the evidence relating to claims, do you agree that overall it looks pretty hard for 21 somebody to get anything out of the Church other than an apology? 22
- ARCHBISHOP PHILIP: It's not only that it looks that but when you read the evidence it has
 been really hard, and the recourse to concerns around liability, recourse to lawyers and that
 kind of exchange of protection of space. I mean I understand why that's happened, but
 when you look at it evidentially in the story of people's lives, it's pretty hard to see that as a
 tenable approach.
- And I think while our instincts have been significantly better around making sure that our people are well-trained and are held accountable, that's the primary purpose of Title D, it's aspirational at one level it, sets the ministry standards, says this is the kind of life, it's expressed in very positive language, but then it follows immediately with a process for dealing with failures to meet those standards. It's all about that at one level, it's all about us.
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So the redress conversation, you're absolutely right, is kind of almost brand new for

1	us, and you've seen the draft work. But it's very early and I'm sure we'll come to it, but my
2	view is that we are not well-placed to handle a redress process well, and I do think that
3	there needs to be a consistency across the whole of our society in terms of both the
4	principles that would be brought to redress and understandings of what reasonable redress
5	might look like in that sort of holistic sense of —
6	MS ANDERSON: But leaving aside the future state —
7	ARCHBISHOP PHILIP: Sure.
8	MS ANDERSON: — you know, one of the options that will inevitably be discussed is the
9	Australian model of this independent —
10	ARCHBISHOP PHILIP: Yeah.
11	MS ANDERSON: — mechanism or some other variation on that, or alternatives of that where the
12	response to the individual is effectively not directly actioned by the faith-based institution
13	that's harmed them. But we're in a period now where you don't know what change might
14	happen on that international front. So how do you think you can get past the position where
15	you say you just don't know how to do a redress process in the Church, given that one
16	option might be that you do need to look at improving your systems and processes?
17	ARCHBISHOP PHILIP: Yeah, so I mean we're certainly being proactive around that. One of
18	the really challenging conversations in the last 12 months has been looking at that draft
19	redress policy with our school leadership, with principals and with board chairs and others,
20	and they've engaged pretty energetically with that. But what it revealed, again, was that the
21	independence of our schools from each other means that we really have to take people with
22	us in a — we can't — we have no mechanism to require them to legislate for them to take a
23	common process.
24	MS ANDERSON: But leaving aside that institutions that are in a slightly, you know, further from
25	the centre, like schools; in terms of the Church's own activities over which you do have
26	control, so there is something that should have been done in the past that hasn't been done
27	there?
28	ARCHBISHOP PHILIP: Yeah, look it's much easier for us to get what we've called the core
29	Anglican entities working together on this and there is a commitment to do so.
30	CHAIR: May I ask, there's a commitment. Has anything started?
31	ARCHBISHOP PHILIP: Yes, there is that draft document that's been engaged with by all of the
32	bishops of the Church, it's been disseminated around the Church for discussion in each
33	episcopal unit.
34	CHAIR: This is not the school unit, this is not the school draft one?

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1 **ARCHBISHOP PHILIP:** It's the same.

2 **CHAIR:** It's the same.

ARCHBISHOP PHILIP: It's the same. What the schools have said, understandably, is that their
 context requires some differences and the episcopal unit context requires some differences.
 The same with our care providers. But there's some core principles, a core approach around
 which we would hope there would be some commonality. That's going to be the huge
 challenge for us as a society generally, is how to establish some things that are core and
 some things that are sector by sector relevant.

- 9 CHAIR: Where have you got to in relation to the draft one that relates not to the schools but to
 10 the Church?
- ARCHBISHOP PHILIP: That's at very early stages it's been disseminated. The discussion for
 the bishops has been around vicarious liability, which is assumed in that redress document,
 but it's not been something that has been easily come to.

14 **CHAIR:** Thank you.

- MS ANDERSON: I think you say in your evidence at paragraph 16 that over the last decade that's been characterised as attempting to get better at dealing with abuse complaints. Although you've used the language there of complaints, you're effectively meaning disclosures, it's not about the distinction between a complaint and a claim, is it?
- 19 ARCHBISHOP PHILIP: No.
- MS ANDERSON: I'm just going to take you back further in time in the last decade and move through some of the activities and actions within the church that relate to this need to address this area. I'm going to begin in 1989. I'm just going to call up document WITN0243005. This is a letter from Reverend Patricia Allen to the Archbishop of the day following up on matters relating to abuse and the recent media coverage. This is clearly referencing the events in Christchurch, isn't it?

26 **ARCHBISHOP PHILIP:** Yes, it is.

MS ANDERSON: And over on the second page, the beginning of the second paragraph, I'm just
 going to call up the first part of that second paragraph. So what she's saying there is, "I
 believe that as a Church going into a decade of evangelism there is an urgent need to

- critically examine the underlying issues surrounding this present crisis." That crisis that
 she's referring to there, and you haven't had time to read the document, but it is about abuse
- 32 in the Church.
- 33 MRS GUY KIDD: Was there a question there, did you want him to read it?
- 34 MS ANDERSON: I'm just going to go through a few documents and then we'll come back with

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1 the questions.

CHAIR: I just want to know, do you accept that this is about — sorry, I'd forgotten how you
 described it, Ms Anderson. We got a nod but not a word.

4 **MS ANDERSON:** We got a nod, yes.

ARCHBISHOP PHILIP: Sorry, yes, I accept that this is in response to the Mr McCullough
 situation and the learnings that women were collectively directing towards Church
 leadership.

8 **MS ANDERSON:** About the existence of abuse in the Church?

9 ARCHBISHOP PHILIP: Correct.

10 MS ANDERSON: Not just Rob McCullough but abuse generally in the context of the Church?

11 **ARCHBISHOP PHILIP:** Correct.

MS ANDERSON: Then we're going to call up a document ANG002742. Just to orientate you to 12 this Archbishop, which is unlikely to be a document that you'll be familiar with, so I'll just 13 provide some context for you and for the Commissioners. Nerys Parry is a psychologist 14 who has been used relatively often by the Church in relation to people who have allegations 15 against them. At times she's acted as a mediator, so she's had some involvement with the 16 whole mechanism of the process of responding to abuse. And she's responding to some 17 specific matters, but you'll see that she identifies a problem at paragraph 2 beginning "I am 18 inclined". 19

20 So this is a problem identification that she's — there are potential problems in each 21 Diocese having a different set of guidelines, and again this is in relation to sexual 22 harassment. However, some of them may appear to be in content. She identifies certain 23 dangers of them, including different interpretation.

Coming down to the last part of that page she sets up some recommendations. So you can see that she's proposing that bishops agree on a set of national guidelines, the structure, potentially with some local variation, to address all three potential pitfalls that she's identified for regional or cultural differences. She refers to the need for there to be three distinct but interrelated documents, and you'll see the third one there is a complaints procedure with a special section pertaining to sexual misconduct being harassment and abuse. So that's come into Reverend Bruce Moore at that time in 1993.

The next document I'm calling up is WITN0049008. Again, just to orientate you, this is a media article dated in July 2002, where it refers to Anglicans and other faiths strongly encouraging complainants to go to the Police, indicating a zero tolerance towards sexual abusers amongst their midst and refers at the bottom of the page, could we just call

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that up, "A group of women survivors of clergy abuse, however, are pushing for an
 independent avenue for complaints within the church, such as an ombudsman for church
 affairs."

Then we're going to leap forward to a document WITN0265166. We don't have a date on this document, but I suspect from references in it that it must be at least after 2003, so it may be around that 2003/2004. So you see the title to it "Pastoral justice and advocacy guidelines for the church's response to survivors of sexual exploitation by the clergy".

8 You'll see in the first paragraph, I won't call it out but while you're reading it there 9 on the screen, there's reference to a Primates Working Group which has begun researching 10 and acting in this area from 2003, with this area being a reference to the issue of abuse. 11 Are you able to explain what that Working Group might have been and when it might have 12 been set up?

ARCHBISHOP PHILIP: I think your timing is absolutely right, I was reading this document
 earlier and trying to locate it. It is, I think, from about 2002 to 2004 as best I can tell.

MS ANDERSON: But the Primates Working Group, if it was in existence, you wouldn't have
 been a member of that at that time?

17 **ARCHBISHOP PHILIP:** No, no.

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MS ANDERSON: If we could call up the third paragraph, "The call is to now move", just the rest 18 of that page. So you see there's a call being expressed in this document to move beyond 19 reactive and responsive behaviour in the church towards proactive advocacy. This is a 20 spiritual call to actively work for those who have been marginalised by abuse. The 21 following reference there, and we'll just take a little bit of time to go through these 22 principles. Marie Fortune, I think you'll be familiar that she's referenced in a number of 23 Anglican documents, including some of the sexual harassment policies back in 94 and 96, 24 so she's clearly been seen as an authoritative voice within the Church. She's not within the 25 Church here in New Zealand, but she's a recognised expert. 26

27 CHAIR: Do you accept that?

28 ARCHBISHOP PHILIP: Sorry, yes, I do.

- MS ANDERSON: What's set out here are the four factors that Marie Fortune has identified in her writings about the seven elements. We'll come back to look at them but I'll just read them out to give Commissioners an overview of what they are.
- The first you can see there on the page is truth-telling, the second is acknowledging the betrayal, the fourth is acknowledgments from the Church that pastoral abuse is evil sorry, that's a subset of that one. The third one is accountability, the fourth one is

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compassion. The fifth one is protecting the vulnerable, the sixth one is restitution and the seventh principle is liberation.

Before we come back to discuss those principles I'd like to move to the second half of page 2 and just call up the heading part way — from that heading downwards thank you. So you can see that it's recommended that a national pastoral justice and advocacy unit be created to manage procedures where they're required. It talks about the relevant skill set that would be needed, including experience in Title D, but also pastoral empathy and sensitivity. Proposes that a unit would be the coordinator of pastoral justice and advocacy when called upon to do so by an Anglican institution and/or a survivor of sexual abuse.

Just over at the very top of the next page, there's a recognition that to prevent survivor stories being treated twice over, a way of working hand in glove with the procedures of Title D would need to be discovered. Proposes some options, and then over just to the conclusion on the last page, it's recommended that this paper be the basis for agreed guidelines by the Standing Committee of General Synod, the bishops and the ethical standards sexual harassment groups of each Diocese and that the chancellors of each Diocese be advised of the guidelines.

17 So it looks, at that point, that there's quite a substantial amount of work leading up 18 to this paper. Do you know whether the work anticipated by this paper here, before we go 19 back and look at the seven principles, has been taken forward?

20 **ARCHBISHOP PHILIP:** Not in a comprehensive or appropriate way, no.

MS ANDERSON: Just moving back to page 2 with the seven principles beginning there, is there any comment that you wish to make in relation to the appropriateness of those principles to the Church when designing its response to persons coming forward with disclosures of abuse?

ARCHBISHOP PHILIP: This is work that I am familiar with, and my familiarity has been at the point where we have developed educational and training materials for in-service training and professional development for clergy and lay ministers, Marie Fortune's work has been influential in that space. This has been completely disconnected, in my view, from the way in which we have been trying to develop common processes in relation to dealing with disclosure and complaint.

31 So our focus has been on canonical structure and process. What we're seeing 32 already from the Ministry Standards Commission is them saying actually where is the kind 33 of pastoral and justice principles that need to be embedded in these structures and in these 34 processes, and these are the kind of things that need to guide and shape, but they haven't

1 done to date, in my view.

2 **MS ANDERSON:** Then coming over to document ANG0004744.

- COMMISSIONER ERUETI: Counsel, may I just make an observation really. Having had this
 discussion just a couple of minutes ago about these fundamental values of aroha,
 whakapapa, whanaungatanga, pono, I can't see any evidence of that discussion in these
 seven principles either, and I wondered whether in formulating these whether the Pīhopa of
 Aotearoa participated?
- ARCHBISHOP PHILIP: Those were a person with expertise and academic experience offering
 some reflections in an offering to the Church. The educational development that I was
 talking about is within Tikanga Pākehā. And I think, you know, the challenge in our
 society is around how we weave something that is authentically us. These are not mutually
 exclusive, there needs to be a kind of dialogue between them, but the way Pīhopatanga
- 13 Aotearoa had been working around these issues is another matter entirely.

14 **COMMISSIONER ERUETI:** Did you want to comment on that as well?

- ARCHBISHOP DON: There is a dimension within which we operate as one body, so we're obviously informed by this discussion. There's plenty that we can take within these proposed principles as having a universal value and that we can correlate to our context. But it becomes a question of, you know, how can you then apply them with some integrity. So the dialogue, the wānanga, needs to be ongoing. But I guess at the very least we're saying that the discussion is underway, we're trying to work out how best to take care of survivors and how best to apply these principles in responding to their needs.
- COMMISSIONER ERUETI: That's a tremendous challenge, isn't it, because we've heard from 22 both the Auckland and the Christchurch bishops about candid, you know, we are fairly 23 monocultural, and it seems that there are - how you bridge between the different primates 24 to ensure you have Pasefika, Tikanga Māori concepts embedded in a redress scheme, that 25 you don't have these different silos having conversations. I wonder whether with the 26 development of the new redress or Title D as well as plans for an independent redress 27 scheme, consistent, whether you're pulling upon all of those influences from the different 28 29 **Primates?**
- ARCHBISHOP DON: Yes, absolutely. I think part of the value of having a united and unified approach to this is that we bring this all into the same room around the same table. And it's at that point that we can begin to assure ourselves that we're incorporating our tikanga elements and incorporating the principles that are important to us. It's the siloed approach that has made that very difficult. Obviously we're not separate from our society and our

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community, many of the challenges we face internally in terms of cultural dialogue are

reflected externally across the community. So we continue to be informed by that space as

- 4 **COMMISSIONER ERUETI:** Kia ora. **COMMISSIONER ALOFIVAE:** If I could just ask a question as well. Thank you Archbishops, 5 I was probably going to save it for later but I'm wondering if now might be the right time, 6 given that Tikanga Pasefika is not represented and I understand the primate is based 7 overseas; is that correct? 8 ARCHBISHOP DON: Based in Suva. 9 10 **COMMISSIONER ALOFIVAE:** So just in terms of your structure if we're talking about redress, is the assumption correct that it's also applicable then to Tikanga Pasefika or are there 11 jurisdictional issues? 12 **ARCHBISHOP DON:** It applies to us constitutionally in a way that we're arranged as a Church. 13 So internally it will apply to all of us, but of course we have to think about our context and 14 certainly in the case of the Diocese of Polynesia, Tikanga Pasefika you have several 15 different national and legal jurisdictions, Fiji, Tonga. So what we agree to together needs 16 to then be applied contextually. 17 So, you know, in some ways it's more simple for us, the Archbishops that you see 18 before you in terms of the Aotearoa New Zealand context, but we have to weigh in balance 19 the broader context that our Church represents and encompasses when we're talking about 20 Pasefika as well. 21 **COMMISSIONER ALOFIVAE:** Of course that would bring in the complexity of the language. 22 We've heard words this morning about reconciliation, restoration, because when your 23 primate is based overseas in those very embedded Pacific contexts, again those words 24 probably carry, I was going to say a different or a deeper meaning in terms of the biblical 25 foundations. 26 **ARCHBISHOP DON:** Absolutely, and that's why when we have a tangata whenua principle, we 27 defer to the local culture. We've actually been witness to, for instance, the process of ifoga, 28 which is a Samoan approach to reconciliation and restoration. That's part of the dynamic 29 that our Church affords us. We will adapt protocol as it's locally appropriate, while trying 30 to maintain the same kind of fundamental principles. 31 **COMMISSIONER ALOFIVAE:** We're conscious of your struggles. 32 33 COMMISSIONER ERUETI: Can I just clarify, so you've incorporated ifoga into your
- 34 complaints redress processes?

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well.

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ARCHBISHOP DON: Certainly within the Diocese of Polynesia, that's where tikanga comes to
 the fore, we have this structural expectation but it's tikanga that gives it life.

CHAIR: However, we are here in Aotearoa New Zealand and for me the essential question is,
 bearing in mind you have not got the processes yet, really a call that any processes that are
 developed are not only inclusive of Māori Tikanga but also of the Pacific values and the
 understandings of Pasefika, as well; and we've heard, haven't we, about the multi-cultural
 nature of your Tikanga Pākehā system.

8 So I think all of us are saying, whatever happens in your Pacific regime, you must 9 be mindful — I think it's self-evident, isn't it, but I think it needs to be stated — of the 10 cultural differences and it points out the difficulty of coming to some form of standardised, 11 unified process. But I think that's probably the message that we are wanting to convey to 12 you. Do either of you wish to comment on that?

ARCHBISHOP DON: Tēnā koe, you're absolutely correct. You know, Aotearoa New Zealand 13 has a wonderful multicultural aspect, so the fact we're open to having this conversation 14 gives us an opportunity to be incorporative. I guess we'd also say that in terms of the form 15 of redress, the structure of redress that's been signalled in our discussions at the moment, 16 we have to obviously incorporate more than just our own faith traditions as well. So if this 17 was to be applied, say, in the context of our brother and sister Muslim communities in 18 Christchurch, you know, such a system of redress would have to incorporate what is 19 important to them. Tena koe. 20

21 CHAIR: Thank you. Tēnā koe.

MS ANDERSON: Thank you. Archbishop Richardson, moving from the 2003/2004 document
 with very strong recommendations, do you agree with the strong recommendations to
 proceed to develop guidelines for responding to abuse when it's disclosed; do we agree?

25 **ARCHBISHOP PHILIP:** We agree.

- MS ANDERSON: Then we jump forward, the next document I've got for you is in 2016. This is a letter from Cooper Legal to the Anglican Church. And the message in this letter is that the Church doesn't seem to have any clear processes for investigating, considering and responding to complaints that they're bringing through on behalf of clients. And can we go into the next page and just call out from the third paragraph down.
- 31 So you see there's a reference to, the church should consider doing something 32 similar to what the Catholic Path to Healing process does. Noting there that complaints of 33 abuse are not likely to cease, so there's still an issue to be faced. Asking that you consider 34 the — the church consider the concerns raised here, and giving genuine thought as to how

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1	the Anglican Church should best respond to those who have been abused and/or mistreated
2	in its care. So that's a communication that's been received from Cooper Legal. I'm not sure
3	whether — would you have seen that letter at that time?
4	ARCHBISHOP PHILIP: More than seen it. As a result of receiving this letter the General
5	Secretary and I went to Wellington to meet with Cooper Legal to discuss the content of this
6	letter. And to —
7	MS ANDERSON: I think that might actually have happened the following year.
8	ARCHBISHOP PHILIP: It's not this letter?
9	MS ANDERSON: It's a subsequent communication, but yes we will cover that process.
10	ARCHBISHOP PHILIP: It was certainly involved, yeah.
11	MS ANDERSON: Can I just turn to the last page of this document, I'm just pulling up, which was
12	an attachment to the document — we might need to come back to that one. Can we just
13	expand those slightly please.
14	CHAIR: I just want to be clear exactly what we're looking at here so we're all on the same page
15	thank you.
16	MS ANDERSON: Can you include the text underneath of what we've got there. So this was an
17	attachment to the letter that Cooper Legal have sent. You can see at the bottom there
18	there's a reference to some General Synod Standing Committee minutes. I can confirm,
19	and asking you to assume for the moment, that it's correct that these are extracts from an
20	Australian Synod committee, not New Zealand, and this identifies principles to provide
21	pastoral care and assistance to those who have been sexually abused by clergy or workers,
22	or church workers.
23	So you can see that what's happened here is that Cooper Legal have provided you as
24	well as saying you need a clear process, they've actually given you material from Australia
25	that identifies what a voluntary scheme might have some elements of. So that's at that
26	point. And that was the attachment to the 29 July — sorry, the 22 December 2016 letter.
27	And then if we move forward to ANG004388 and what we'll see in this document,
28	Archbishop, is the reference to the meeting that you recall having as a consequence of
29	concerns being raised. So it refers to having had a meeting in May 2017 to raise the
30	concerns.
31	And again, what's provided at this time, we won't have time to go through it, but is
32	again an outline of the concerns they've had and some suggestions on the way forward.

And again, we won't, in the interests of time, go to them, but there's a similar

34 correspondence between Cooper Legal and the Anglican Trust for Women and Children.

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ARCHBISHOP PHILIP: Right, so the letter in December was what prompted our visit to 1 Cooper Legal which is referred to in this letter, so one followed the other. 2

MS ANDERSON: One followed the other? 3

4 ARCHBISHOP PHILIP: Yeah.

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MS ANDERSON: What, from your perspective, what action followed that meeting in May 2017? 5

- **ARCHBISHOP PHILIP:** This was part of what I believe was a growing body of evidence, if you 6 like, that we needed to substantially reform our Title D. I've already acknowledged that 7 that is only dealing with part of the issues raised. But from the perspective that we were 8 looking at this, the greatest impediment to independence and transparency and consistency 9 for survivors was our disaggregated Diocesan system and the fact that bishops were acting 10 inconsistently, or I think that's probably unfair to the collective, but the potential for 11 significant inconsistency was inherent in our system. So rightly or wrongly we started at 12 that point and this was one of the prompts.
- MS ANDERSON: So in this prompt, is this a prompt towards reform of Title D, or is it a prompt 14 to reform of something else? 15
- **ARCHBISHOP PHILIP:** We certainly acknowledged in the process, I remember a discussion at 16 the General Synod Standing Committee, that it needed to be much more holistic than our 17 Title D, a review of Title D, and I think the minutes would show that there were a number 18 of discussions where members of the Standing Committee raised concerns about a holistic 19 approach to survivor support and care. But it was more in that sort of language, about 20 support and care rather than driving a process from a survivor perspective. 21
- MS ANDERSON: So standing back now thinking about the sequence of the documents that I've 22 taken you through, some internal, some from people reaching into the church with 23 messaging, so that's beginning reference to a crisis in 1989 through to you've met with 24 25 Cooper Legal in May 2017. Do you agree that's a very long period where there seems to have been a consistent message being given you should have a process and it needs to be 26 designed in accordance with certain survivor-focused needs in mind? 27
- **ARCHBISHOP PHILIP:** Yeah, look when you lay it out in the way that you have it's pretty 28 29 irrefutable, and I wouldn't want to try and rationalise our way out of that. The biggest challenge to this church has been how we commit to a collective approach, and a collective 30 approach that takes account not only of the jurisdiction of bishops but the tikanga diversity 31 which we had committed ourselves to in 1992. All of that, from the perspective of the 32 survivor is pretty unconvincing I suggest. It's clearly there. A lot of the material you've 33 referred to has had some influence on the educative training area that I've talked about. 34

1	MS ANDERSON: From a safeguarding perspective?
2	ARCHBISHOP PHILIP: Yeah, but not in terms of front-ending our processes, that's taken far
3	too long.
4	MS ANDERSON: We're just at the break, but before we break, one of the observations is that this
5	is a Church that, from a period where there were certain changes in 1984 through to your
6	constitutional changes in 1992, have created a world unique constitutional structure for the
7	Church in a period of time that's much shorter on one view than the period of time to deal
8	with how do we create a process to respond to survivors coming forward to us. Would you
9	agree that, looking at those two things, a question that emerges is why?
10	ARCHBISHOP DON: Can I say, not quite. From a Māori point of view it's taken us from 1814.
11	So to —
12	MS ANDERSON: I accept that.
13	ARCHBISHOP DON: — to get to a constitution that's attempting to reflect the Treaty of
14	Waitangi. But again I want to echo Archbishop Philip's reflection, from a survivor's point
15	of view that's not acceptable.
16	MS ANDERSON: But what's the explanation, why is it proving so hard?
17	ARCHBISHOP DON: We don't want to rationalise this in a way that diminishes the suffering of
18	survivors. But the context that we operate in has challenges, you know, obviously that are
19	our challenges, and this particular matter doesn't exist in isolation or in a vacuum. There
20	are a number of conversations that we have to have to build unity and consensus. A little
21	bit like trying to get multiple district councils to work together on something, a couple of,
22	you know, political parties to work together; these are very particular human and
23	community challenges that we have.
24	In context, though, and particularly I think Archbishop Philip would agree, the
25	changes that we're beginning to implement are accelerated as we bring this matter to the
26	fore, so that in no way excuses the pace of change, but just in an attempt to respond to your
27	question, trying to describe the nature of the challenges that are before us as we try to
28	change.
29	MS ANDERSON: Thank you. Archbishop, you look like you've got something you're wanting to
30	add to that?
31	ARCHBISHOP PHILIP: It feels very difficult to say anything that doesn't in any way diminish
32	the significance of this kaupapa and our failures in the face of this kaupapa. Every week
33	there are literally thousands of pastoral encounters and the primary work that faces us on a
34	day-by-day basis is ensuring that those pastoral encounters are undertaken by clergy who

1	are living and working sacrificially and that they do so to the very highest of standards and
2	you know, that's a constant, constant challenge.
3	And then it feels like the kind of bigger issues, like wrestling as we have done for,
4	as Archbishop Don says, more than 200 years with what a Treaty based gospel driven
5	Church might look like consumes huge energy. The fact that the Church was wrestling for
6	the best part of 20 years with gender equity and the place of LGBTQI members of our
7	church in our life and they absorb and consume significant amounts of energy and
8	controversy. And I think the blunt and honest truth is that we haven't attended, as our
9	gospel would require us to, to the most vulnerable. And this Commission has put the most
10	vulnerable in front of our faces.
11	MS ANDERSON: Thank you. That might be an appropriate place to take the morning
12	adjournment.
13	CHAIR: I agree, we'll take 15 minutes. Thank you.
14	Adjournment from 11.36 am to 11.57 am
15	CHAIR: Thank you, yes Ms Anderson.
16	MS ANDERSON: Moving slightly forward in time again to the 2019 policy document that you've
17	been making reference to, we're going to have a little bit more of a look at that in detail, but
18	we'll just get that called up on the screen, page 1 of that. While that's just happening, am
19	I right that the 2018 Standing Committee Synod notes refer to an earlier version of this that
20	had been in circulation and in discussion the year prior to this version being circulated
21	internally for comment?
22	ARCHBISHOP PHILIP: Yeah, I think that's right. I can't be categorical about that. I believe
23	there was an earlier version.
24	MS ANDERSON: And we'll come back to that because I will be looking backwards slightly to
25	the 2018 version while we're — but we can confirm this is the most current draft when
26	you've given your witness statement at the end of last year and provided this as one of the
27	documents you've referred to, this is the most recent document.
28	ARCHBISHOP PHILIP: At the time when the witness statement was prepared, yes.
29	MS ANDERSON: There may be ongoing work —
30	ARCHBISHOP PHILIP: Correct.
31	MS ANDERSON: — after that date. As at December 2020, this was the current version.
32	ARCHBISHOP PHILIP: Correct.
33	MS ANDERSON: And we can see the description that it's addressing abuse, principles and
34	procedure in responding to complaints of abuse. The use of that language there of

1	"complaints", given the complaints and claims distinction you've made in your witness
2	statement about complaints going to a Title D process; is the word "complaints" being used
3	here in a different sense?
4	ARCHBISHOP PHILIP: Am I able to refer to the document?
5	MS ANDERSON: Sorry, have you got it on the screen in front of you?
6	ARCHBISHOP PHILIP: I've got the front page.
7	CHAIR: Would you like to see the hard copy?
8	ARCHBISHOP PHILIP: If at all possible, I just want to be able to orientate myself if possible.
9	CHAIR: I'm sure that's possible.
10	MS ANDERSON: It's WITN0265017.
11	CHAIR: Sorry, we're all looking at Madam Registrar, we should all look somewhere else, it's
12	horrible to be spied on. There isn't another bundle of documents available, is there?
13	MS ANDERSON: While we're doing that perhaps we could move to the second page which
14	might help you give some more context while we're taking some steps to ensure you've got
15	a complete copy of the full document. Could we just expand, highlight those.
16	ARCHBISHOP PHILIP: Thank you, look for the Registrar, I'm fine now, thank you, I just
17	needed to orientate myself that I —
18	MS ANDERSON: That you were in the right document.
19	ARCHBISHOP PHILIP: In the right document, yeah. I know lawyers are used to bundles of
20	documents but it sits that high and I'm getting a little confused, my apologies, I'm in the
21	zone.
22	CHAIR: You're not the only one, Archbishop.
23	MS ANDERSON: So this is the introductory comments and it sets it up, doesn't it, that the
24	principles and procedures have been adopted to give practical effect to the commitment,
25	and that is the commitment to acknowledge wrongdoing in the form of abuse of anyone
26	within the care of the Church. The commitment extends to providing redress where there
27	has been wrongdoing and to reviewing policies and procedures to prevent the recurrence of
28	similar wrongs. So quite a firm commitment.
29	ARCHBISHOP PHILIP: Indeed.
30	MS ANDERSON: And the principles that are identified there, do you want to just read those out
31	and make any comments you wish to make in relation to each of them?
32	ARCHBISHOP PHILIP: 1.2 to d?
33	MS ANDERSON: Yes.
34	ARCHBISHOP PHILIP: "The focus of the principles and processes on providing a process that

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is complainant-centred while ensuring the principles of natural justice are observed."
Maybe I'll read through them all. "Establishing on balance of probabilities what occurred.
Acknowledging and accepting institutional responsibility. Providing redress and making changes to practises and procedures to rectify any institutional failings."

So some general comments first. The first is that, you know, when you look at 5 something again with a set of eyes that have listened to survivor evidence, you would want 6 the language to be different. So "providing a process that is survivor-centred while 7 ensuring the principles of natural justice are observed." There would seem to me to — 8 need to read this alongside the Title D process, so it may well be that a process around 9 discipline is underway or has already been concluded. So "the principles of natural justice 10 if they apply to a respondent", may already have been catered for. "Establishing on balance 11 of probabilities what had occurred"; again, there may be other processes, whether criminal 12 processes or the internal Title D process that have addressed the question of balance of 13 probability. 14

But if this is without either of those processes, and it's hard to imagine something of 15 this kind of seriousness, talking about abuse around which there isn't a more investigative 16 element already taking place or has taken place. "Acknowledging and accepting 17 institutional responsibility", I think that whole matter of vicarious responsibility is key, and 18 I think this document focuses in on responsibility and the responsibility of the individual, 19 the responsibility of the institution when it comes to talking about redress, so I think that 20 language is appropriate. The provision of redress, obviously as we've said this is an early 21 document in that process. 22

And then the consequential element of that is exactly the kind of deficit that you've picked up and identified prior to the break, which is that we've had a number of opportunities through some very good reflections on our life and practise to make adjustments and they haven't been made. So the consequence of a policy which is adopted by our General Synod now with the basis of cross-episcopal entities and cross-Tikanga commitments established, that would be the basis for this sort of implementation.

MS ANDERSON: And we'll come on because the rest of the documents sets out some principles
 first and then it sets out some procedures, doesn't it?

31 ARCHBISHOP PHILIP: Sure.

- MS ANDERSON: In terms of the references we saw on the front page to persons making a
 complaint of abuse, and we've got the language here of complainant.
- 34 **ARCHBISHOP PHILIP:** Mmm.

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MS ANDERSON: If somebody is coming forward to the church and can we agree that perhaps at that point we'll use the language of making a disclosure, so they're disclosing that some harm has happened to them through the actions of a person subject to the authority of the Church. So using that language of disclosure, how somebody coming forward, and you've talked about in your witness statement of effectively two pathways in the back room. So once they come in through the door you've got your discipline track for a complaint and your redress track for what you're thinking of as a claim.

8 So if somebody was looking at this document and looking at coming forward, what 9 would be explained to them about the interrelationship of making a disclosure that might 10 mean that the institution wishes to proceed on a discipline track with the individual while 11 the person is also looking for the response that they're looking for their own person from 12 the Church?

13 ARCHBISHOP PHILIP: What would be available?

14 **MS ANDERSON:** Yes.

ARCHBISHOP PHILIP: Just a reflection, if I may. I wonder what invites people to open the 15 door or to knock on the door. What is it that says this might be a door that's safe, what says 16 this is a place where both accountability in terms of the handling of discipline, so 17 accountability of the individual and responsibility, which is my imperfect understanding of 18 redress both for the individual and for the institution making redress I mean to a survivor; 19 what actually encourages you to approach that door, to have confidence in it. We have 20 acknowledged that we have given no reason to give people the confidence to approach that 21 door, or to trust what they might find on the other side of that door. 22

That said, and, you know, acknowledging that our Ministry Standards Commission,
 the five Commissioners and those who are supporting them are very new, but —

25 **CHAIR:** Just slow down a little bit, Archbishop.

26 **ARCHBISHOP PHILIP:** My apologies.

27 **CHAIR:** That's all right.

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ARCHBISHOP PHILIP: What I'm finding encouraging is that these are exactly the debates that
 are going on within that Commission as they look at the establishment processes. So what
 front-ends it, you talked about the two engines, if you like, or the two back rooms, what
 actually front-ends that, what would provide ease of access, what would ensure support,
 what would ensure clarity of — what process might look like without having to commit
 yourself even to a conversation perhaps, but, you know, readily available information.

So you'll remember that in the Ministry Standards Commission description there is

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a high educational component and element, and a high component of ensuring facilitation and access of process. So that's the very conversation that they're having at the moment.

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There's nothing in the language of this document that would encourage you to feel that it's going to be empathetic by way of process. I think there are other things that have to be put in front of it.

MS ANDERSON: Before we continue on with this document, because I'm just going to have an
 aspect of the scope under the statute for the Ministry Standards Commission called up on
 the screen because I think that will be relevant just to jump to that point at the moment
 before we come back and continue with a dialogue about this document.

10 **CHAIR:** This is the most recent?

MS ANDERSON: This is the 2020 Canon because the Ministry Standards Commission, of
 course, didn't exist prior to being established under this.

So just looking at the functions and powers of that Commission, it can give general 13 advice as to matters of discipline, it can issue guidelines on vetting; so that's effectively to 14 safeguard first, discipline, second safeguarding role. It can issue codes of practice and 15 general policy guidance to persons exercising functions in connection with ministry 16 standards, including on training required in relation to ministry standards. And we'll come 17 back to what might be within the ambit of that. It can audit certain units of the church in 18 relation to training and monitoring of ministers, it can issue regulations and that's, of 19 course, about the disciplinary process of the tribunal itself. And it can maintain a list of 20 those qualified and prepared to act as Church advocates and make arrangements for the 21 provision of those fundings. 22

It also maintains a list of certain qualified people, appoints the registrar, gives advice to the registrar on matters of tikanga and doctrine, maintains a list of persons who can act as chaplains to provide pastoral support and to report at each session of the General Synod.

27 So in terms of your perspective that the Ministry Standards Commission has got an 28 active role in relation to developing a redress process as opposed to a focus on discipline 29 and safeguarding elements in that mandate, where do you see the mandate under the statute 30 for the Commission to have that role?

ARCHBISHOP PHILIP: So it's absent at the moment and the commitment that's sort of
 evidenced by the exploration around what redress might look like has implications for this
 Title. As you're aware, we were wanting to get this statute across the line in May of 2020,
 recognising that there are significant further developments that need to take place.

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I mean the language of redress and the understanding of redress is something that this Commission has brought into really sharp focus, so it's a clear omission, but not in the sense of — the point and focus of the work over the last four years on this has been around trying to get our disciplinary process into an independent and transparently independent form.

MS ANDERSON: So it is fair so say, isn't it, that quite a lot of focus has been directed at the
 reform of the Title D statute itself?

ARCHBISHOP PHILIP: Absolutely. What I was observing was that what the Ministry 8 Standards Commissioners themselves are finding is that they cannot enter into the work 9 they're doing around the policies and procedures in relation to handling disclosure and 10 complaint — sorry, I get carried away with myself — without also considering how the 11 church and the individual take responsibility. Discipline and the consequence of that 12 disciplinary process addresses the ongoing professional status of the respondent. How the 13 church as institution and how the individual, the respondent, takes responsibility directly 14 towards the survivor is a completely different matter. That's what this document seeks to 15 start the conversation around. But it is behind our work on the disciplinary Canon. 16

MS ANDERSON: Just coming back to the 2019 document, just looking at section 2 which I think 17 begins on page 3 of the document, as I said, the first section sets out principles. So we'll 18 just — while those are being expanded, the first set of principles, just to orientate the 19 Commissioners to it, there is certainly, you see there, the response to abuse must 20 acknowledge the wrong which has been done to those who have suffered the abuse. We'll 21 come back to the question, I'll flag it now, Archbishop Richardson, about at what point 22 through this process might there be an acceptance of wrong, does that come after the 23 investigation or whatever, but this is a clear principle of accepting, acknowledging the 24 25 wrong, should that be established.

Just moving down to the next key principle is that the investigations must be robust and unflinching. And then down to the third principle at the bottom of that page, 2.3, complaints must be dealt with in a timely manner. So those are the three core principles and the rest of the aspects expressed under each of those principles clarify aspects of those core principles.

What I'm going to do now is to have called up on Trial Director the 2018 version of these principles that had some significant differences to the principles articulated before we move into a comparative look at the procedures. So we can see there, just calling up 2.1, we can see a similar core principle that the response to abuse must be to acknowledge the

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- wrong. Then coming down to 2.2 we see the same principle that investigations must be robust and unflinching.
- We don't, in this version, have the equivalent of the 2.3 that we've just looked at in terms of timeliness. But just coming down to the rest part of that page I'll just give you a little moment to read through.

So express reference to consider addressing whanaungatanga. Over the page, if you 6 can highlight the top half of the page, reference to the church being a family to abusers as 7 well. Next principle of considering addressing mana. Further down the page consider 8 addressing tapu, consider addressing utu and over the page, consider addressing 9 kaitiakitanga. And those matters that are stipulated there in the 2018 version accord very 10 strongly with matters that both you and Archbishop Tamihere have been identifying as 11 what should be within a redress system. Is there a specific reason that you can recall that 12 that component must have come out of the 2019 version? 13

- ARCHBISHOP DON: If I recall correctly I think partially because we wanted more time to wānanga, to dialogue those principles further. It's very difficult in the context of developing a document or an approach like this to kind of codify the full extent within which we would apply tikanga. So, you know, if we chose four principles, it doesn't mean there's not a fifth or a sixth that are equally valuable. So it's my recollection of the reasoning that there would be ongoing development of that tikanga within the structure of that document you have.
- MS ANDERSON: Has that dialogue been continuing since that 2018 version? Are you able to expand on where that might be landing or when that might resurface in a written form that the Inquiry might have access to?
- ARCHBISHOP DON: It's hard for me to say, certainly we could capture the development of our
 dialogue if the Commission required, but for me, just to say that it's also in context of our
 broader conversations around how we indigenise and inculturate our ministry and practise
 as a Māori Church within the context of our three tikanga structures. It's not in a vacuum
- and it's progressing in that space.
- 29 MS ANDERSON: So ongoing activity.
- 30 **COMMISSIONER STEENSON:** May I ask tēnā koe.
- 31 ARCHBISHOP DON: Kia ora.

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- 32 COMMISSIONER STEENSON: So that was around having wānanga around which principles
 33 to include, tikanga principles, rather than removing them entirely?
- 34 **ARCHBISHOP DON:** Yes, absolutely.

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1 **COMMISSIONER STEENSON:** Thank you.

COMMISSIONER ERUETI: May I follow-up too. I understand that, I understand that if you're
 talking about ngā whakaaro nui(?),[part 2 24.50] these concepts at that broad level you
 don't know where to stop, right. But it seems from this description that you've got the core
 principles that I would expect to see a document of this nature. Would you agree with that?

6 **ARCHBISHOP DON:** Yeah, you certainly wouldn't want to see any of these principles missing.

- COMMISSIONER ERUETI: That's right, you certainly wouldn't. And you may add other
 concepts. I'm not sure whether whakapapa is there or aroha and other concepts. So I take it
 from that, then, where you draw the bounds is an issue that's happening within the ngā
 amorangi, is that where the points of difference are?
- ARCHBISHOP DON: Yes, so part of it is, you know, our desire to really have the depth of 11 wananga that is required to honour this kaupapa, so that we could have some accuracy in 12 terms of the principles that we are choosing to apply. Again, this is against a background 13 that kind of constitutionally anything we do within the Church must adhere to 14 tikanga-appropriate principles anyway. But some of it is also - I think one thing we're 15 sensitive to certainly within our hahi is we don't want to be monolithic, even when it comes 16 to Māori principles. So, you know, a Ngāti Porou approach I would expect to be different 17 maybe to a Te Arawa-centred approach, a Ngai Tahu-centred approach. And more and 18 more we're wanting to allow for that diversity within our own space. It doesn't take us 19 away from fundamental principles necessarily, but it's more about the ways within which 20 we can come to understand those principles and therefore how they can be applied. 21
- COMMISSIONER ERUETI: I can understand, appreciate that too, about the different
 perspectives from hapū and iwi about the application or what goes in the basket, if you like.
 Is there also a challenge too with having these as principles for the other primates, the
 Pasefika and the Pākehā primates?
- **ARCHBISHOP DON:** Absolutely. We never assume that these things can be just transferable 26 into another cultural context. But the significant dimension for us as a hahi is that the 27 wananga of our faith can often lead these principles to take on a different dimension. So 28 29 just for the sake of example, sorry, a concept like rangatiratanga, in public discourse tends to be more defined by the Treaty sector. And it leads you to arrive at a certain 30 understanding. If we were to wananga the understanding of rangatiratanga against the 31 principles of the gospel, where we end up is understanding rangatiratanga as servanthood. 32 So within a church context there's a dimension for us to add and bring a greater scope, 33 I guess, to the way these principles are applied. 34

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ARCHBISHOP PHILIP: If I could just add, perhaps responding also to Ms Anderson, I think the 1 difficulty with the 2018 version was that it had not come from Tikanga Māori, I think 2 Archbishop's been very careful in what he said. But the reality is that those principles had 3 not arrived in that document as a result of the Pīhopatanga doing their work around that, or 4 a kind of discussion that needed to happen between Tikanga, and Pasefika hadn't been 5 engaged at all. So the view was in terms of 2019, it was better to take out and effectively 6 leave the space and all the implications of that, given we'd already begun the discussions 7 around it, than to leave something in that had not been appropriately formed. 8

COMMISSIONER ERUETI: Can I just quickly, just to follow-up on counsel's question, what
 specifically will you do now, what's the next steps to resolve all these wānanga, all these
 difficult questions?

ARCHBISHOP DON: I suppose a key component of the word "wānanga " is the understanding of time. I don't want to say disingenuously that wānanga takes as long as it takes, but we're engaged in the process of understanding the importance of providing outcomes for our survivors. So a big part of the wānanga is also us determining how do we envisage our tamaiti, mokopuna, our vulnerable people at the centre of this conversation. I don't what to say about timing, but that's the focus and direction for us at the moment.

COMMISSIONER ERUETI: Yes, because obviously time is of the essence, we have survivors and communities who are waiting for a process. So while we're waiting for something to be established, a concern they would have is what is being done in the interim to address those needs; the person who came to see you in Hawera over the weekend, for instance. I'll leave it to counsel to continue with their questioning, but simply to explore with you later, thank you.

MS ANDERSON: Thank you. That is an aspect that we'll come back to a little bit later in terms of what would happen to somebody now coming forward. In terms of looking at the procedures that are in the 2019 draft policy, we won't have time to go through all of these, but the structure of it, as you'd expect, is to set out certain definitions, including the definition of abuse, which is broadly framed here, including physical, sexual or psychological abuse.

Then am I right in terms of what happens under this process is that there is an investigator and they're the person that receives and processes a complaint from a person coming forward? Let's use the word "disclosure", who processes a disclosure from a person coming forward. So under this system that's the role of the, effectively the registrar and the Title D process, isn't it, that here you've got somebody who's got the label of

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themselves, carry out all aspects of the investigation, they appoint an interviewer who will

then go and interview the person who's come forward with the disclosure. Is that your

investigator, and although they're the investigator, they don't actually, necessarily

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understanding of that initial phase of the procedures? 4 **ARCHBISHOP PHILIP:** The simple answer is yes, and the more complicated answer is that 5 those titles and the processes are also open to really quite significant tikanga development. 6 MS ANDERSON: And we've heard reference, haven't we, that it might be how can we 7 accommodate an element of choice of an appropriate person that the person coming in 8 through the door wishes to engage with. So you're giving consideration to that. 9 But for the moment we've got this language, it's a person, and it may be the most 10 culturally appropriate or gender appropriate or whatever, but it's a person is to receive and 11 process the complaints of abuse. And they have to appoint for the person coming in 12 through the door a contact person for them, so there's a linking in of another person who 13 will — a person who will engage directly with the survivor coming forward. 14 And the investigator does this process of meeting with the complainant only and 15 then we get to a point where they're really making a recommendation about whether an 16 investigation should be launched. So that's the first phase, isn't it? The respondent's not 17 spoken to at that time, by the interviewer, it's just simply an interview with a complainant. 18 **ARCHBISHOP PHILIP:** Yeah, I'm just feeling a little bit of a lack of not having the document 19 in front of me. 20 MS ANDERSON: Shall we track through it a little bit shall we. 21 ARCHBISHOP PHILIP: Sure, thank you. I'm sure you're right, I'm not wanting to challenge 22 that. 23 **MS ANDERSON:** As we know, sometimes we try to go more quickly and it doesn't quite work 24 25 out that way. **ARCHBISHOP PHILIP:** My problem is I don't recollect detail in that kind of way, I need to 26 have it in front of me. 27 MS ANDERSON: I think unhelpfully the policy document refers to a diagram attached which I 28 29 think would help us, but ----ARCHBISHOP PHILIP: It probably would. 30 MS ANDERSON: — which is not attached at the moment. If we're starting at procedures, you see 31 just as a quick scan down the page that you've got at 3.1, that this describes this section is 32 33 about the procedures. It gives some definitions there, as I've said, talks a bit about records, structures and personnel. 34

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Then we just move over to the next page. Talks about the functions of the 1 investigator there at paragraph b. which includes receiving the complaint and ensuring that 2 there's an investigation. And at subparagraph iv. you see that to appoint for complaints a 3 contact person etc. And down at the bottom they've got a power to recommend a 4 suspension and at x. to recommend whether a disciplinary process should be commenced as 5 a result of the complaint. And there probably is a lack of clarity at this point, so I'm 6 checking this with you, about in fact how a disciplinary process would interact or intercept 7 8 with this redress process.

ARCHBISHOP PHILIP: Correct, because the disciplinary process can only deal with those who
 hold a licence either as an ordained person, a lay person or are officially an office holder;
 because as we could imagine this applying across our schools, applying across our care
 institutions and across the core of the church as well, this would be picking that up in a way
 that Title D cannot.

MS ANDERSON: And then if we just call out f., the investigator is responsible for seeing that all pastoral and legal obligations are identified and acted upon promptly. Over at paragraph 3.5 on the next page, if we just call out all of that, it has to carry out these functions which is an interview of the person making the complaint by a skilled person, to provide for the ongoing support of the person making the complaint and for the accused and investigation of the complaint.

20 You can see there that there doesn't seem to be a reference to the need that family 21 and other people around the complainant might need also to have support and care offered 22 to them. Is that an aspect that's likely to come back into whatever policy you're 23 developing?

ARCHBISHOP PHILIP: I can't imagine that this kind of language, its structure, its individuation
 would get past Tikanga Māori or Tikanga Pasefika as they fully engage with this draft. It's
 also striking in terms of the language when you look at it with fresh eyes, but also
 omissions like in terms of abuse might have expected a document like this to have included

- 2/ Offissions like in terms of abuse hight have expected a document like this to have included
- spiritual abuse which has a particular form and shape to it, and we might have some
- expertise at identifying that, yet we haven't even named it, or cultural abuse.

30 MS ANDERSON: Certainly in the Tikanga Māori parts that were in the 2018 version you do —

31 **ARCHBISHOP PHILIP:** It's identified.

32 MS ANDERSON: — express reference to that spiritual —

33 ARCHBISHOP PHILIP: Correct.

34 **MS ANDERSON:** — abuse dynamic which, as you say, is currently lacking from the document.

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1 **ARCHBISHOP PHILIP:** Yes.

MS ANDERSON: So coming through for, just so you get a little bit more of a sense of the
 document; over at 4.3 we can see that this is the person appointed by the investigator to
 interview the person coming forward with the disclosure.

5 ARCHBISHOP PHILIP: Mmm-hmm.

MS ANDERSON: And then over the page at g. and after receiving a report of the interview. So 6 this is just having talked to the complainant, so it's effectively establishing does it look on 7 the face of things that there might be something here. Then the investigator, having 8 received the report from the interviewer, decides that the complaint requires investigation. 9 So that's the initial triage component. And then you can see on the balance of the page that 10 for an investigation, terms of reference are to be developed, there may be further inquiries 11 and it's at that point the, shall we use the language "respondent" might be spoken to or 12 others might be spoken to? 13

14 ARCHBISHOP PHILIP: Yes.

MS ANDERSON: Then coming over on (ix) on the next page, at the conclusion of all the interviews of the complainant the accused and any corroborative witnesses — a factual report should be written by the investigators. Just calling up the next two points, we can see there, can't we, that it's not appropriate for the entity to be conducting its own proceedings at the same time as any secular proceedings.

The use of the word "proceedings" there, is that a reference to this complaint process or is that a reference back to Title D? Shouldn't be conducting your own proceedings while there's something happening either with Police or with Oranga Tamariki or if litigation's been issued in court.

ARCHBISHOP PHILIP: I've got to assume that it refers to both, depending on the context of
 who is responding. So is it someone who's licensed, is it someone who's an office holder,
 the process would be followed under Title D. Anyone who's made a declaration of
 adherence, or is it someone in an entity or holds a different role or position, may be
 governed by an employment contract or, you know, some other form of relational
 document.

30 MS ANDERSON: So we see this point from a victim survivor perspective that they might have 31 come in through the door with their disclosure, then it might be they're being told this 32 process here has to be put on hold until processes in other fora are resolved.

ARCHBISHOP PHILIP: I think, you know, your own process within the Commission has found
 a way of dealing with that for survivors, where the integrity of their experience can be held

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in one process while, you know, for example, the criminal process is being undertaken. So
you know, I mean I would need to seek advice, that's always a dangerous thing to do, but it
seems to me that that clause might be somewhat more prescriptive than we need. You can
tell what profession's written this draft, can't you. It's not a theologian.

MS ANDERSON: But the engagement across the Church in commenting on this draft and input
 to it to get to this point, that's been circulated a lot, hasn't it, within people, ordained
 persons within the Church. Hasn't there been quite a wide — obviously hasn't gone out to
 survivors for comment, but within the church it's been quite widely circulated?

ARCHBISHOP PHILIP: Yes, I think to be fair, the group that have done the most work on this
 is our school community. It lacks good scrutiny across both the Anglican Care network. I
 understand that they're reviewing it, but certainly across the episcopal units, which would
 mean that some of our people who are involved in ensuring the quality of ministry, our
 ministry educators, for example, our archdeacons who are kind of like regional overseers,
 haven't had a chance to engage. But really looking at this language I'm not sure I'd want
 them to just yet.

16 **MS ANDERSON:** So a work in progress?

17 **ARCHBISHOP PHILIP:** Work in progress.

MS ANDERSON: Coming over to 4.7 on — sorry, the pages are not numbered but my expert will be able to locate that. Just calling up and highlighting the first part of resolution, calling that out. So this deals with what might occur after the investigation's been completed. So it can be resolved by an admission of guilt, proven through the investigative process, or it could be not proven, so those are the three outcomes identified there, aren't they, not surprising this themselves.

24 ARCHBISHOP PHILIP: Yes.

- MS ANDERSON: Then we see at b. the Board, this is really a reference, isn't it the policy has
 been drafted on that it might apply to a range of different entities, but the language of the
 Board; so, for example, if we were looking at that in the context of a bishop for their
- diocese, would it be that you'd read that reference there to the board being responsible for resolving the complaint having received the recommendations, would that be a bishop in a parish context?
- ARCHBISHOP PHILIP: It would, I think, depend on the nature of the complaint, but assuming
 abuse, yes. Clearly in a school it relates to something else, clearly in a care institution it
 relates to something else. The boards of those bodies.
- 34 MS ANDERSON: But the policy intent there is that it will go back to a decision-maker within the

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- 1 relevant entity?
- 2 ARCHBISHOP PHILIP: Correct.
- 3 MS ANDERSON: So not an independent person?
- 4 **ARCHBISHOP PHILIP:** Correct.
- 5 **MS ANDERSON:** And just highlighting c. from the bottom of that page and across to the top of 6 the next page, we see what's happening here is that the investigator, having completed the 7 investigation, effectively makes recommendations, and that's not surprising in itself 8 necessarily, is it?

9 ARCHBISHOP PHILIP: No.

- MS ANDERSON: Although often it might be the case that it's simply findings of facts and in an employment law context, someone doing an employment law investigation would simply coming forward with findings of fact not what should happen as a consequence.
- So we see here the factors taken into account when making those recommendations 13 are whether the complaint's proven, what might be a suitable way of acknowledging and/or 14 apologising, what support and assistance is needed to the - and we see here's the reference 15 to the victim's family or friends, so we've got the concept coming through here of a wider 16 group of people who are harmed by a single or multiple instances of abuse to a particular 17 individual. A recommendation on penalty, what support, treatment or rehabilitation is 18 needed by the accused and any shortcomings in the entity's procedures, then with a final 19 capsule any other matter relevant to the complaint. 20
- 21 So that's the bundle of factors under this policy. Have you got any observations that 22 you wish to, or reflections you wish to make on the appropriateness of those as being what 23 should be taken into account at that point?
- ARCHBISHOP PHILIP: The piece that feels missing to me is impact. So the impact on the person who has disclosed, to use your language, which I think is a better language. Yeah.
- MS ANDERSON: And that's consistent, isn't it, with a lot of what the inquiry has seen is that what should be the focus is the impact on the individual, because we know that a person might have suffered something that could be characterised as being at the minor end of the spectrum of abuse but it still can have a very profound impact on them and so there's a it's not always that you would look to the nature of the conduct as the measure for what you're taking into account.
- Just turning through, just a couple more minutes on this document here. Just looking at d. on just, calling that out. This is the outcome, so this is the core part for what a victim or survivor might be looking at what could happen for them after they've gone

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through this process. So in the event of either guilt being admitted or it being proven, we can see there at 1, can't we, that the language that the well-being and recovery for the victim and recovery as far as possible from the harmful effects of the abuse including an apology on behalf of the entity. So reference to the potential apology.
Another common suggestion with a note there will need to be put forward in a

Another common suggestion with a note there will need to be put forward in a sensitive way so as not to cause offence is that the victim may appreciate some counselling. In the case of sexual abuse the entity should also advise that there may be some payment for counselling expenses under the ACC provisions provided that ACC approves of the counsellor.

10 So what would your expectation be at the end of this process where there might be a 11 discussion with an individual about whether counselling will assist, what's your reflection 12 about the messaging there? Is it they should go and knock on another door to get that, 13 would that be a fair impression somebody might take —

14 **ARCHBISHOP PHILIP:** I think — sorry.

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- MS ANDERSON: Would that be a fair impression of what that language might convey to
 somebody if they were seeing this in a publicly available policy?
- ARCHBISHOP PHILIP: Language like "should also advise" reflects a kind of arm's-lengthing
 or an externalisation, which I don't think was intended but it's in the language.
- MS ANDERSON: Then we see there in appropriate cases, and on receipt of legal advice, the entity may also contribute a lump sum determined in advance for counselling or provide general compensation that can be applied to counselling. Do you accept that it appears an intention in this policy to limit any financial redress to what might be required for
- 23 counselling purposes?
- ARCHBISHOP PHILIP: The only reference in there that I can see to payment, even in terms of
 the lump sum, has to do with counselling. Even the providing general compensation that
 can be applied to counselling is really specific and linked.

MS ANDERSON: Do you think it's appropriate to put that kind of boundary around what might
 be available by way of financial redress?

- ARCHBISHOP PHILIP: I think all of the literature on redress suggests a wider understanding of
 what should be part of a range of options that can be used in terms of redress. So I would
 say that it's too limited.
- MS ANDERSON: Thank you. Those conclude my questions in relation to the policy. We've just got one other topic that we'll commence before the break, we may not need to come back to it in the next session because we're concluding your evidence shortly, but we will be back

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with both of you as primates for further evidence this afternoon.

- 2 In terms of redress outcomes, best practice, do you see that there's a role for the
- Church in attempting to seek out and find people that have been harmed in the care of theChurch?

5 ARCHBISHOP PHILIP: Yes.

- MS ANDERSON: And we've seen, haven't we, in the papers, and we won't go to it, but the
 institution, Sedgley institutions where the Board of Trustees at a certain point recognised
 that it looked like that there might have been systemic abuse in that institution and they
 issued public advertisements calling for people to come forward. Doesn't appear to be a
- 10 mechanism that's been used very often, but it is one that's available to the Church, isn't it?
- ARCHBISHOP PHILIP: It certainly is. In my memory it's an absolute stand-out in terms of an appropriate approach, and I think those who led that as a consequence quite quickly heard from survivors in a way that was quite compelling to the way the process followed from
- 14 that. So it's clearly a good example and they are limited.
- 15 **MS ANDERSON:** Yes, but there are limited examples.
- 16 **ARCHBISHOP PHILIP:** Exactly.
- MS ANDERSON: I'm just going to play a clip just before we lead into the adjournment. This is Neil Harding. (Video played). It's very powerful words reflecting that desire to be sought out. In terms of where the Church is heading in the future, do you see that there is a role for the church to take a much more proactive role in attempting to reach out to persons who might have been harmed in the care of the Church?
- 22 ARCHBISHOP DON: Absolutely.
- ARCHBISHOP PHILIP: Can I just say, Neil came looking for the shepherd instead, to our
 shame. But I agree with Archbishop Don, absolutely. There is an increased and improved
 role. We need to figure out what are the kinds of ways of reaching out that are actually
 going to be appropriate, empathetic, without judgment or institutional self-interest. And
 that's a really fine balance to try and achieve. There's a face to the institution, but the
- institutional weight can quickly take over. So how do we ensure that it doesn't.
- MS ANDERSON: Thank you. Commissioners may have some questions for you before we
 convene or would you prefer to keep your questions until the end?
- 31 CHAIR: Is there anything pressing we need to ask at this point? I think we will leave it at this 32 point. We know we've got the pleasure of your company after lunch, so we will, if there's 33 anything that arises we'll do that then. Ms Anderson, we'll take the lunch adjournment, 34 we're going to take it until 2 o'clock?

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1	MS ANDERSON: 2 pm.
2	CHAIR: You get a whole extra 5 minutes as a result of that. Thank you, we will adjourn until 2.
3	ARCHBISHOP PHILIP: Madam Chair, can I just seek a clarification?
4	CHAIR: Please.
5	ARCHBISHOP PHILIP: Have we finished the cross-examination? Are we able to speak with
6	counsel over the lunch or not?
7	CHAIR: You've finished the questioning, we don't use the word cross-examinations.
8	ARCHBISHOP PHILIP: My apologies.
9	CHAIR: No, sorry, I'm just being sarcastic, we do try and call it questioning. Ms Anderson, do
10	you have anything to say about that?
11	MS ANDERSON: I would say in relation to the evidence that's been responded to here from your
12	statement, there would be no limitation, we're about to move into a new phase where when
13	we come back the primates will read their evidence and questioning will continue in
14	relation to that, so there is a separation.
15	CHAIR: So the answer is that if the questions relate to evidence yet to be given, no problem?
16	MS ANDERSON: Because they're not under examination in relation to that there's no issue in
17	relation to that.
18	CHAIR: That sounds like a lawyer's response, Archbishop. Do you have any idea what was
19	meant by that?
20	ARCHBISHOP PHILIP: I think it's yes we can talk over lunch?
21	CHAIR: You can talk over lunch about the evidence that you are about to give, but anything that
22	relates to questioning about the redress process and all the matters, you'd be safer to not talk
23	about that.
24	ARCHBISHOP PHILIP: Thank you very much.
25	Luncheon adjournment from 12.57 pm to 2.04 pm

CHAIR: Ms Guy Kidd. 26

MRS GUY KIDD: Tenā koutou katoa Commissioners. We now have the witness statement of 27 the Primates of the Anglican Church of Aotearoa New Zealand and Polynesia which will be 28 read by Archbishop Don Tamihere. We're not going to read all of it but segments of 29 particular relevance. 30

CHAIR: Thank you. Kia ora Archbishop Don. 31

ARCHBISHOP DON: Tēnā koe. Hē hōnore, he korōria, ki te atua i runga rawa, te kaihanga o te 32 33 rangi me te whenua, te puna o te oranga, te ariki o te rongomau. E kore e mutu te mihi me te tangi ki ā rātou kua wehe atu ki te pō. Tēnā hoki tātou o rātou waihōtanga ki muri nei, e 34

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whai nei i ō rātou tapuwae ki te tūtuki i ō rātou tūmanako nui. Kei te Kōmihana, koutou te Tiamana me ngā mema, koutou hoki te hunga āpiha me ngā kaimahi e hāpai nei i te kaupapa tapu o tēnei Kōmihana, tēnā koutou, tēnā koutou, tēnā koutou katoa. This statement comes from the three Archbishops of Tikanga Māori, Tikanga Pākehā and Tikanga Pasefika who jointly formed the Primacy of the Anglican Church in Aotearoa New Zealand and Polynesia.

He Whakapāha. On behalf of the Anglican Church in Aotearoa New Zealand and Polynesia we apologise to those who have suffered abuse while in the care of the church. It is horrific, shameful and completely unacceptable that people in our care have suffered abuse. We recognise and acknowledge that abuse has occurred within our church and we apologise unequivocally. We want to acknowledge the courage and the strength of those who have given testimony to this Royal Commission. It was incredibly difficult for us to hear about the abuse you suffered at the hands of people that represented our Church and were meant to uphold all its values. We were horrified and we felt ashamed. What we felt was nothing compared to what you suffered and went through. We apologise to you unequivocally.

We remain horrified and ashamed that children and vulnerable people in the care of the church were subjected to abuse. This abuse has been sexual, physical, verbal and emotional and was carried out by cruel, manipulative and predacious people. They took advantage of the positions of trust that they were given and used these positions to prey on the weak and vulnerable. Such behaviour is indefensible and completely antithetical to the gospel that we believe in and the values that we uphold.

On behalf of the church that they represented and that we represent, we want to say that we completely reject what they have done as being incompatible with our beliefs and values. It was and is completely wrong and unacceptable and we apologise unequivocally.

There is some evidence that some offending was ignored or covered up within the Church. To have ignored or covered up abuse is deplorable and sickening. This means that people within our Church failed to protect those in its care and clearly also failed to hold some perpetrators to account. We apologise unequivocally.

30 Survivors have had to live with the consequences of the trauma they suffered for 31 decades. This suffering is almost impossible to comprehend. We want to extend our 32 deepest sympathy and sorrow to you for all that has happened. We apologise 33 unequivocally. We apologise to all who have been abused while in the care of the Church 34 and have suffered through the failures of all those who were meant to protect and care for

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1 them. We apologise also to their families who have also carried the long-term

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consequences of abuse. We acknowledge what has happened. We apologise unequivocally and without hesitation. We are sorry that this has happened and we want to do all that we can to ensure that it never ever happens again.

MRS GUY KIDD: Thank you Archbishop, I'll take you through to page 5, matters of tikanga.
 I'm just going to start at the top of that page and then go down to para 20 following your
 statement there.

ARCHBISHOP DON: In recognition that we have been singing this before at the beginning of every session, and just it seems appropriate to return to the power of its words. E hara i te mea no ināianei te aroha, no ngā tūpuna i tuku iho, i tuku iho. Love is not some mere recent and inconsequential thing, it is the most precious and enduring gift of our ancestors handed down from generation to generation. If I may, we've responded in this statement to questions and requests around our views on tikanga.

14 MRS GUY KIDD: I think we'll go to para 20.

ARCHBISHOP DON: I feel that we've had good discussion about that so far, we just wanted to 15 add an additional dimension to the korero so far, if we may. "We would also like to make 16 the case for the particular inclusion of principles of what we would call for the sake of this 17 discourse as whakapono Māori, of which Te Hāhi Mihinare is a part. We see whakapono 18 Māori as a Māori centred epistemology of faith. For us it means drawing upon the 19 principles of our own particular faith tradition as Te Hāhi Mihinare. For other Māori that 20 may mean drawing upon other faith traditions, such as Te Hāhi Ringatū, Te Hāhi Rātana, 21 Pai Mārire or Katorika, Weteriana, Perehipitīriana or others, or those that are drawn from 22 atua traditions that existed before. In any case, the point we seek to make here is that 23 wairuatanga, whakapono and tikanga karakia are important and fundamental components of 24 what it means to be Māori. Māori culture is not inherently secular and therefore seeking to 25 build recommendations for the care of whanau Maori based solely on secular principles 26 would, in our view, be inadequate and doomed to repeat the failures of the past. 27

We would advocate for a genuine and considered inclusion of wairuatanga principles and for a respectful consideration and inclusion of the whakapono traditions honoured within Māori community as part of this Royal Commission's ongoing work, mode and place for undertaking hearings. And for the development of the final recommendations this Commission will make towards the way that we, as a nation, care for children, young people and vulnerable adults in our communities. This would help. It would help the Commission provide for a more holistic approach in its determinations and

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1 2 recommendations in a way that would be more fully incorporative of a respect and care not only for the tinana and hinengaro of all people but also for their wairua.

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The wairua aspect of those we care for is something that needs to be taken seriously into account and provided for at every step. Wairua is not simply spirituality, a concept that can be much maligned in secular thought. But from a Māori and Mihinare point of view it is one that also encompasses intellect, imagination, creativity and emotion. So-called intangible things that in reality have very tangible effects on the health and well-being of a person and impacts their self-esteem and relationships at every turn. Tikanga karakia and whakapono traditions that are offered with integrity and authenticity provide positive reinforcement to these intangible things. Tikanga and whakapono become a fabric between which whānau and community can weave their values and principles, their hopes and aspirations and within which they can hold each other accountable to higher ways of being and doing.

We acknowledge that because abuse has occurred within Anglican and other Christian institutions, that many may feel that any and all faith-based Christian and/or religious institutions are therefore untrustworthy and dangerous and any values that they purport to hold should be shunned and cast aside. This may be unfair to the many hundreds of thousands of good people who are a part of our Mihinare and other faith communities that live up to the values and principles of their faith every day and have done no wrong.

But with the fact that abuse has occurred within our institutions comes a sense of shame and disappointment and anger that our values and principles have been failed and betrayed. This, of course, is nothing compared to the hurt and shame that those who have been abused have had had to endure and suffer with still. But for healing and restoration to take place, we believe that we have to return to the principles of our whakapono and faith with full integrity."

MRS GUY KIDD: Thank you, if you can answer any questions from counsel assisting and the
 Commissioners.

28 **CHAIR:** Thank you Ms Anderson.

QUESTIONING BY MS ANDERSON: Thank you. In terms of the questions that I have for you as the primates, it may be that I'm addressing them one question but you might both have perspectives to share on those. The questioning might track back a little bit just in relation to some of the factual matters we've covered simply to bring that out in the context of what I'm going to be talking to you about first, which is really your role being primates as leader of the leaders, and of course there's been some dialogue yesterday relating — or Friday,

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feels like yesterday, but Friday, as to the impact of the need to influence outcomes.

But at this point of the dialogue my first question to you in terms of being leaders of
the leaders is just if we can get as crisp a sense as possible of what you think the levers are
that you have to deploy to influence change in the church?

ARCHBISHOP DON: The levers. I was looking at my colleague. Sometimes it feels like we 5 have none at all. The kind of leadership that we are afforded comes by way of the nature of 6 the community that we have been chosen to lead. If I could explain it in a Maori way. If 7 you think about the mana that a rangatira might exercise, you have to understand then the 8 nature of mana as what I might call what I might call mana tuku iho, authority inherited, 9 what I call mana kua riro, authority achieved and what I call mana kua tukua, authority 10 conferred. We exist in a space that brings all of those kinds of authority together. There is 11 within our structure— 12

- MS ANDERSON: Sorry, before you move on, so that coalition of those aspects, is that unique to the primate role, or do you also see aspects of that at other levels in the Church?
- ARCHBISHOP DON: I think it exists up and down our structure in various ways. So which makes it entirely consistent then as a way of understanding the way that authority is expressed within our Church. We've talked previously about how unique our structure is in the Anglican world. There are other models at play, globally. So overseas you might go to a jurisdiction where an Archbishop has high levels of authority and is able to command therefore compliance in ways that we can't.
- 21 **MS ANDERSON:** So it's not a command and control structure at all, is it?

ARCHBISHOP DON: No. We've learned in our context to differentiate between power and influence. So we might describe power as having a magic button that when you push it what you want to happen happens, and there's been many times when Archbishop Philip and I try to push the button.

- So what you're left with then is to have to wield influence and in our context that means having to build relationship to build trust, to build consensus and that's the space that we operate within I would say 90% of the time. We do have authority over some things, there's a limitation and constraint to that. You've heard about the nature of our polity, the way that we have diocese and amorangi, there can be silos sometimes.
- But if anything, I think the work of this Royal Commission has helped to highlight the need in situations like this, if we're talking about the needs for survivors to be centred in these matters, then we need to find a way to create broad accountabilities and we do that together in a way that you've seen us signalling. For instance through the Ministry

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1 Standards Commission and so forth.

- 2 **MS ANDERSON:** So in terms of that work of influence of through building relationships,
- building trust and building consensus, Archbishop Richardson, do you agree that that's the
 appropriate framing of how in your leadership role you're looking to lead?
- ARCHBISHOP PHILIP: Yes, I think if you can establish consensus you then get action that 5 flows from that, because everyone has committed to it. I feel a strong sense of consensus, 6 for example, that we should have been part of and continue to be part of this Commission. 7 I heard not one single voice amongst the senior leadership of the Church suggesting that 8 that was not the right thing and the appropriate thing to do. I think that's an example of 9 consensus which then means that when we do speak, even if we might make a mistake in 10 something that we have said, the consensus of the church is behind us. That should also 11 lead to flow-on action, I would hope. 12
- MS ANDERSON: So if I could posit an example, Archbishop Richardson, and then come to you, Archbishop Tamihere. In terms of that consensus, if we take one of the difficult issues that we've heard in the evidence is around perhaps a culture of allowing people to resign as a way of moving through circumstances where wrongdoing's been disclosed. In terms of the primate's role to build a consensus in the Church, that that should not be a response to a disclosure of abuse, how might you go about that?
- ARCHBISHOP PHILIP: I think the first thing I want to say about that is that it was disappointing to hear about that mechanism. Looking, for example, well, one of the examples that we heard, the canon that was in place at that time clearly said that resignation could not be the basis for a process to stop.
- 23 So, for example, if someone resigns their office in Holy Orders, they remain in Holy 24 Orders, so they remain accountable to the canon and it needs to be acted on. It's 25 disappointing that that has been at times used as a way of avoiding I think the 26 responsibility.
- MS ANDERSON: Yes, the cultural temptation I think has been pretty clear that notwithstanding you've got the hard-edged black letter law there's been a temptation not to use it and to resolve it through matters like resignation. So my question is, if you're looking to establish a culture within the Church where that's simply not seen as acceptable and accountability is the preferred value in that circumstance, what would you be doing to build the consensus?
- What I'm trying to understand, and not intending to put you on the spot about it, but just to understand within the structures and governance arrangements of the Church that you've described, how would that be actioned in a way by you? What could you do to build

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1 that consensus?

- ARCHBISHOP PHILIP: Not wanting to sound like a lawyer, but the reality is that the canon is
 really clear, that is not an option. So yes, it's important to build a culture where that is an
 unacceptable response, but in fact if that response was used now I believe that would be a
 basis for acting against, for example, a bishop that took that line.
- MS ANDERSON: In fact it in itself becomes a disciplinary matter to be attended to because it
 would be an inappropriate departure from standards to take that approach.

8 **ARCHBISHOP PHILIP:** Exactly.

- MS ANDERSON: So that's the outcome, but is there a conversation how would that be
 communicated? How would that, yes, that's black letter law, but how do you have the
 hearts and minds with that?
- ARCHBISHOP PHILIP: I think it's now about transferring that from one generation to another. So I think that if you were to sit with the entire House of Bishops, there would be no-one who would suggest that was an appropriate way of responding. So I think the key is how do we take this cultural shift on that one particular aspect as an example and embed that culture into the behaviour of leadership going forward.

MS ANDERSON: Archbishop Tamihere, did you have anything you wished to add in relation to
 that dialogue?

ARCHBISHOP DON: Only to say that I think the growing momentum, the growing tide of 19 sentiment and therefore culture approach at the moment, across society and within the 20 church, is that we need to be far better in this space than we've ever had to be before. And 21 some of the incidents that we've referred to, some of them 10 years ago, 20 years ago, 30 22 years ago, 50 years ago, from one point of view you might view them to a greater or lesser 23 extent as being products of their time, so it might be more stereotypical, in a way, to say 24 that you could imagine a bishop in some era would be more concerned about the reputation 25 of the church than about the needs of a survivor. 26

- But increasingly, you know, we want to be able to say to you with clarity that's not the case anymore. We are a product of our time as well. And what we're learning in our space is that those failures must not be repeated, we need to be very clear about what our principles are and about how we adhere to them and in terms of not only inculcating that culture within our structure, you know, no doubt being an important mahi nonetheless, we as leaders do have to take more care in the way that we embody and consistently message those same expectations.
- 34 MS ANDERSON: So in terms of a comment you've made about not repeating the failures of the

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past and reflecting back to the conversation before the lunch adjournment that there isn't yet
 anything in place written or unwritten that would tell a person wanting to disclose abuse
 what the process would be within the church and what the outcomes might look like, if
 tomorrow someone came forward and made a disclosure to the church, what would they
 then experience?

ARCHBISHOP DON: I think with the change to the Title D process in 2020, the new Ministry 6 Standards Office Registrar and Commission in place, they would be experiencing 7 something that's quite radically different to what they would have seen before in the sense 8 of having a central place to come that will adhere more strictly to principles that are 9 survivor-centred. That's a massive transformation in our development. But it's also a living 10 development that's ongoing. We are actively seeking to learn from the Royal Commission, 11 we're actively seeking to learn from the broader response to the Commission, we are 12 unafraid to keep making the changes that are required. 13

So on that basis if you were to push the pause button and scrutinise where we are and how we're placed now, you would find that we are still imperfect and not quite where we aspire to be. But in terms of the trend and the growth and development, I think we're much further towards our goal and aspiration of looking after survivors in a much better way than we ever have been before.

MS ANDERSON: So you've made reference there to having a centralised place to come to and the new Title D process and mechanisms and the Ministry Standards Commission, but of course that's responding, isn't it, to the discipline aspect within the church. That's not a, in itself, a response to the complainants' needs, is it?

ARCHBISHOP DON: It is, it's not, as you say, comprehensive, but it's a response from within our structure and who we are; but alongside that the context, as I say, of Title D is that we sit alongside the fabric of our common law. So it's a mandatory expectation, certainly from the bishops that we're building into developing procedures that, whether it be criminal matters or other things, we also are not constrained from referring to other spaces that can do a better job than we can.

MS ANDERSON: In terms of the Ministry Standards Commission that you've referred to, so it
 sounds like it's been quite a major activity to get off the ground. You've basically gone
 from ground zero to now having a Commission established and beginning some of the work
 that its functions are provided for under the Title D statute, what sort of resourcing has been
 required to get that up and running, what's the process of having brought that together?
 ARCHBISHOP PHILIP: So the initial seeding funding for that was made available through our

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general church trust board and currently limited to 100,000. The Ministry Standards
 Commission Commissioners are offering their time and their expertise as a gift to the
 church, the expenses are supported. The registrar is a contracted position. We've signalled
 to the general Church Trust Board that this is just the beginning of the kind of level of
 resourcing that is needed.

6 We see a significant proportion of the work of the Commissioners as educational 7 and formational which means that we can approach the St John's Trust Board for funding. 8 We recognise that if this is going to be done well, and given the learnings over the course 9 of this Commission to date, there's some significant investment around support for those 10 who come forward with disclosure that needs to be factored in at a level that we haven't 11 factored in to date. So the message the Church needs to hear and that we need to 12 communicate is that to do this well it's going to require significant resourcing.

MS ANDERSON: And in terms of decision-making over that resourcing, leaving aside applying for funding from a particular sector, in terms of your role of leaders of the leaders, how are you looking to drive that internal recognition that if this process is not adequately resourced it can't hope to succeed?

ARCHBISHOP DON: We sit at the heart of a number of discussions. As primates and
 archbishops we are the Presidents of our General Synod, which is the highest governing
 body of our Three Tikanga Church and also of the Standing Committee —

CHAIR: Excuse me Archbishop Don, I think our stenographer's having trouble hearing you. Do
 you Remember the Waiapu River that I spoke of the other day?

ARCHBISHOP DON: We don't always yell across the river, but yes. Kia arohamai. We sit as the Presidents, the Chairs of the General Synod, also of its Standard Committee, which is like an executive, it does the work of that Synod in between sessions. We are afforded access to some of these trust boards as well, either by way of membership as trustees or as primates being welcome to come along in an ex officio capacity and speak into those spaces.

28 So in response to your question, we certainly do have the opportunity and the 29 capacity to be driving this conversation and helping to ensure that something like the 30 Ministry Standards Office and Commission is, I'm not going to say adequately resourced, 31 but you know what I mean to say, is that it has everything that it needs.

ARCHBISHOP PHILIP: Another way of looking at it, perhaps two other ways, one is to say
 what's the cost of not doing it well and who bears that cost. And secondly, we do — I have
 significant ability in terms of my own diocese. So if I was to — obviously momentarily

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ago I was talking about a different sort of cost and who bears that cost. But in terms of financial cost, what is it costing my diocese to do things badly, what is it costing my diocese to do things in a separated, siloed way. And what advantage is brought by the collaborative approach that this Standards Office represents to the effectiveness of our response and therefore relieves my diocese of that cost.

So redirect that resource as a contribution to the whole. I think if we all take that approach there's a significant resource that immediately becomes available.

MS ANDERSON: And would it be fair to say that in terms of that cost, the funding that's there,
 currently for the Ministry Standards Commission, there's no similar resourcing around the
 development of the redress policy, that that has — I'll just test a couple of propositions
 through that.

One is that a lot of your chancellors, your legal people who are part of the Church give a lot of their time without charge. So you might have had an inkind contribution to the development of policy documents. And then you've had an internal process where the document's been circulated and members within the church have had an opportunity to comment. Is that right?

17 ARCHBISHOP DON: Yes.

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MS ANDERSON: And so really that's people's time have been put into the development of that.
Do you think if resourcing had been allocated to that in the same way that resources appear
to have gone towards the development of the new Title D and the development of Ministry
Standards Commission, but if there had been resourcing we might have been further ahead
that you are now where you don't have a policy that you can give to somebody knocking
on your door tomorrow?

ARCHBISHOP DON: I have to say I'm not sure necessarily. Voluntarism and the giving of
 in-kind resourcing is a big part of who we are. So in the case of the Ministry Standards
 Office and Commission the in-kind contributions from legal experts and others, it's not to
 say the value or efficacy of their contributions has been any less because it wasn't a
 financial contribution.

And as to the pace of development, I've kind of referred to this previously and probably in a poor and inadequate way, but it's hard to make a comment on whether or not things could have been done faster. I mean certainly it's easy to form that opinion from observation that things look kind of slow when you're an organisation like we are. I'm not making an excuse in any way, I agree with the sentiment that these things should be moving far more quickly than they have been.

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But if I was to reflect on, you know, one aspect of, I think it's been the nature of the massive transformational change and the nature of conversation that we're having, it doesn't reflect in any way a lack of intent or pursuit or purpose, we're really pushing this as hard as we can. Part of the resourcing consideration is we've never had to resource anything like this, it's new, and like I say, when you're used to kind of being utterly dependent on voluntary resourcing it represents a new mode for us in many ways as well.

So I'm explaining but I don't want to be making excuses, we take your point and acknowledge your point that it would be better to have things in place right now than as opposed to later.

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ARCHBISHOP PHILIP: I think what I would add to that is that one of the great gifts of this
 Royal Commission to us as a Church is that, I think certainly for the first time in my
 life-long experience, we have collaboration across all of our entities, you know, we are
 jointly represented all but a few entries. So to even be able to have the conversation around
 redress — the Title D is, in a sense, a Synodically-driven change.

The redress conversation is going to require agreement to participate in a consistent and collaborative way. The precondition for that, which this Commission has provided us with, a recognition that if we acted separately we would be inadequate in our response or more inadequate in our response to act collectively is in everyone's interest and most particularly survivors.

That's a new place to be and I think, you know, I tautoko what Archbishop Don has said, we're in a place where we have an ability to have the sorts of discussions that we need to have around redress that we were not in even six months ago.

MS ANDERSON: What I remain unclear about is effectively in a crisis situation people are coming together and responding, but my question is as leaders of the leaders, absent a crisis, isn't it the case that meaningful change could have been achieved earlier driven from the top but capturing the hearts and minds of those within the church as you move through that process? Has there been a lost opportunity?

ARCHBISHOP DON: Again, I certainly take your point and I want to say from the outset that
 I agree. But there's a context to this. So from a Tikanga Māori point of view, as a part of
 this hāhi structure we sit in a space where structurally there are massive inequities, there are
 long-outstanding injustices that impinge upon our sustainability and capacity. That's a
 crisis we've been facing and dealing with. You know, the majority of our Māori ministers,
 for instance, are volunteers, they're not professional at all. So of the 350-odd Māori
 ministers we have operating in this country, be lucky if 10% of them are paid in some form.

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1 2 That's a crisis that's immediately before us and that we contend with. And there are many other things that I could illustrate of that manner.

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What it does is it kind of drains you of energy and capacity to address everything that's on your table. Again, I'm trying to walk a fine line here because I don't want to diminish at all the value and the inherent priority that this kaupapa must take and that's why I want to sort of reinforce the changes we've made, though from one standpoint looks low, actually in the context of who we are have been swift. You know, centralising our processes in the way that we have has meant reversing a culture of autonomy that we provided bishops and dioceses that goes back not only centuries but millenia, and to have moved it around in a matter of months is really comparatively a massive speed.

It's not to say that it took the Royal Commission to wake us up to this issue. I think certainly you would see there's been a range of crises that have been at the centre of a number of dialogues that we are consistently maintaining and perpetuating forward within our structure for a long time. So the 1992 constitutional arrangements are in response to a Treaty of Waitangi discussion and a bicultural partnership discussion that we've been pouring energy into for decades if not centuries.

That's kind of the context, I think, so if we are guilty of a lack of speed, part of it's been because capacity, because of the space that we're in, the assumption that we've been free to attend to this but haven't is probably unfair I'd say. But again, what you're seeing at the moment is the best of our energy being poured into this kaupapa and I hope that signals how important this is to us in the context from which we come.

22 MS ANDERSON: Thank you for that. I'm going to call up on the screen document

ANG0014568. While the document's coming up, and I'll take you through the document to orientate both of you to it, this refers to a different cultural or issue within the church. So you see at the top that it's an e-mail from Ann van Gend, she's a Reverend in the church. She sent it to the Archbishops in February 2019. Just beneath that you'll see what she's signalling in her e-mail is that she's provided feedback on possibly an earlier version of the 2019 draft policy to the people drafting that and then she's forwarding it on there.

29 So you can see just that sense there, so the main part of it, we don't need to highlight 30 anything on the front page, is that she's sending feedback on the principles of procedure 31 draft for the province in relation to complaints of abuse. If we just go over the page and 32 call out that second box there. See part way down that page what she's talking about is that:

"We must fight against anything which allows us to believe that these cases were
 aberrations springing from nothing more than the minds and hearts of the abusers. This

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document being a reference to the policy acknowledges that we collectively are responsible
 for what happens within our communities but we must do more than acknowledge that. We
 must search out the stories, the attitudes, the cultures which have allowed this disease to
 grow and dig them out, however much it might shake our traditions."

5 So the proposition I'm talking with you is on the one side you've got the response to 6 the complainants, and on the other side through the Ministry Standards Commission and 7 Title D you've got the safeguarding activities that are happening through here, but what the 8 Reverend here is saying actually you need to have a look at what is it in your internal 9 culture that enables abuse to occur.

Now I'll give you each an opportunity perhaps to briefly comment whether you've
 got any reflections on that before I come to my question which I'll signal now, which is
 really around again in your leaders of the leaders role, what steps do you plan to take or
 might be taken in relation to the dialogue within the church about what is it about us that
 systemically enables this abuse to occur. I'm not sure which one of you who like to go first.

15 **ARCHBISHOP DON:** I'm stuck on the question now.

MS ANDERSON: The first point is whether you have got any reflections on the comments that are being made there from someone within the Church about the need to actually really examine how have we allowed this disease to grow.

ARCHBISHOP DON: It's a worthy and obvious question, it's a question that we're all asking. As anyone might, if something terrible happened within their home, within their family, within their community, it's a natural thing for us to stop and ask is there anything that we did that contributed to this. So it would be my reflection is that we very much are asking that question. Again, to what extent that plays out to be true, I don't know, but we're asking that question.

ARCHBISHOP PHILIP: I think Ann's holding a mirror up and I think any community that has people within it who hold the mirror up and invite us to look at ourselves in that mirror is a community that at least has an amount of self-reflection, self-analysis and the potential for change. I think to anticipate that simply addressing a Title D process or to try and put momentum behind a redress process without examining the culture of our community life would be very limited.

So going back to some of the questions that I was asking on Friday, why is it that in a Church where women have been ordained since 1978 leadership, is still dominated by men; why is it that when I was growing up the conversations around our use of language in relation to men and women was a focus of concern and consideration, where we were

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- talking about the way we reference and describe God and the way the maleness of God can
 be an impediment.
- I think we thought in the 70s and 80s that we kind of had that discussion and we'd got there. Yet when I go into a parish yesterday and I hear language about the nature of God which is oppressive and reflects an experience of power which doesn't speak of this transformative power of love but a model of hierarchy and submission, I wonder, you know, what progress we've made or not made. So the point I'm making is it's a constant process of self-reflection and self-examination.
- MS ANDERSON: Do you agree in terms of that self—reflection that this is an important --what's
 identified here in this document is an important aspect that, as leaders, that it would be right
 for you to take carriage and responsibility of driving conversations around this topic in the
 church.
- ARCHBISHOP PHILIP: Yeah, absolutely. Sorry, I jumped in there. Absolutely, and the fact that Ann's focus of work over the last however many years has been around and through supporting our schools, means I think part of that insight is driven by questions around the sort of environments in which we're nurturing young people. So it has that resonance about it as well, or challenge about it as well.
- MS ANDERSON: Thank you. So those were the questions I had on cultural components in relation to the documentation before you that you will have seen. Before I move on to the topic of future state, which we'll just deal with relatively briefly to give you time to have questions from the Commissioners, I'm assuming you're both familiar with the report that came out late last year in relation to abuse in the Anglican Church from the UK inquiry, so it's the equivalent of what we're doing here.
- And one of the observations upfront in the report is that the culture of the Church facilitated it becoming a place where abusers could hide. So I'm interested in your reflections what you want to tell the Inquiry about whether you think that it's likely to be the same or a different position here in New Zealand context.
- ARCHBISHOP DON: My starting point would be to say that it's a different context. For
 argument's sake, if you understand what I'm saying, if we were to begin a comparison. The
 Anglican Church in England and in other places overseas compared to us are massive
 institutions, huge resourcing, numerically on a scale very different to where we are.
- MS ANDERSON: But leaving aside the structure just the concept, you know, leaving aside
 perhaps even the comparative, do you think that the Church and the Church here in
 New Zealand, has, because of its culture, has facilitated it becoming a place where abusers

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1 could hide?

2 **ARCHBISHOP DON:** This is something we've been reflecting on a lot and, you know,

wondering if that is so, and whether or not it's to a greater or lesser extent. I personally 3 would have to be honest with you and say I don't believe that our culture would provide for 4 that systemically, but I think we have had blind spots that have allowed predatory people to 5 occupy at the same space as us and to take advantage of the fact that we have blind spots 6 and that we haven't done the work that we need to do to make every place safe. You know, 7 so you could blame that on our very human inadequacies, we've allowed safety to be built 8 on an assumption that we're all good people. And obviously the evidence has borne out 9 that not everybody is as good as we hope for. 10

So forgive me if I'm struggling with an answer but, you know, part of this for me is that, you know, I hold before me the generations of wonderful Anglican and Mihinare people who have done good things and the hundreds of thousands of us in the Church that still do, and I don't want to diminish their mana by saying systemically we are a bad place because that's not true. Yet bad things have happened, and even one incident is one too many.

17 So our reflection has been systemically no, our culture is a good culture, our faith is 18 a good faith, our people are good people, but we haven't done enough to protect everyone 19 and that's the issue we try to face.

MS ANDERSON: Archbishop Richardson, did you wish to make any additional comment?
 ARCHBISHOP PHILIP: I want to strongly support what Archbishop Don has said, also to
 recognise that I don't think any community can exclude the possibility that it can harbour
 and hide those who would seek to abuse others for their own gratification. Do I think that
 culturally we encourage or even are silent to that kind of behaviour? No, I don't. But I
 think that requires huge vigilance and I think even the conversations of the last three days
 reveal there's a huge amount of work that we still have to do.

But I think there is a high level of commitment across the Church. There is not a week that goes by where these kinds of conversations are not happening. I think it's an a live issue. I think where we have to be particularly vigilant is in the selection and formation of leaders. I think our discernment processes and the kinds of checking and crosschecking that goes on mostly is an antidote to some of that risk. It mitigates some of that risk. But we have to be very careful about the culture of the places and the ways in which formation takes place.

34 MS ANDERSON: It's more than formation, isn't it, because that's relevant only to your ordained

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persons and a large number of others in the Church are in effectively lay positions, aren't
they. But just to wrap that point up, I think what I'm hearing from you is that there have
been improvements - this is what you're saying so correct me if I'm wrong- in the
safeguarding aspect, the steps taken to make sure that you're not bringing an abuser into the
Church whether in an ordained role or in an other- type of role?

- 6 ARCHBISHOP PHILIP: One explicit example. An organisation that deals in my Diocese with the most vulnerable has the kind of rigour in their systems and in the constant review of 7 those systems both internal and external that would never have been present or even 8 required in our society 20 years ago but are absolutely required now. And I would venture 9 to say this particular organisation would exemplify the very best of what's offered in terms 10 of care in our society and the leadership and governance of that organisation have put that 11 as their first priority to ensure it's a safe place in which those who have been hugely 12 damaged can regain some sense of self-respect and worth and a sense of community that 13 supports them. 14
- MS ANDERSON: So when you've got those robust systems, practises and processes in place, that can achieve certain positive outcomes, but having practises and policies is distinct, isn't it, from having the appropriate culture?
- ARCHBISHOP PHILIP: And what I'm describing is an intentionality around the development of that culture, which is the result in this particular organisation of 10 years of really hard work to get to that point. That's the expectation that the diocese has of that organisation, it's more difficult to address the life of parishes that have a kind of unpredictability and an uncontrollability of community life, and that's where the formation of the leader is so absolutely critical.

24 **MS ANDERSON:** Formation of a leader in a very broad sense.

- ARCHBISHOP PHILIP: Well, our lay leaders as much as ordained. Given we can no longer
 fund this type of stipendiary clergy leaders that we used to, and we have a third of the
 number of stipendiary clergy that we had 30 years ago.
- MS ANDERSON: One other conclusion that was reached in the UK report out in October last year, was that the Church had failed to respond consistently to victims and survivors of child sex abuse with sympathy and compassion accompanied by practical and appropriate support. This has often added to the trauma already suffered by those who were abused by individuals associated within the Church. Am I right that what we've heard from the evidence from you on Friday and today is that you accept that that conclusion's probably equally apt here in New Zealand?

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ARCHBISHOP DON: I'd say yes, we'd say yes. We saw that play out in the Australian 1 Church's' experience as well, highlighting massive inconsistencies. That is endemic to our 2 structure as a multi-siloed entity. So obviously the way of resolving that has been to 3 centralise our response and be more consistent. But beyond the mere fact of consistency, 4 the dimensions that you've illustrated, you know, where is the compassion, where is the 5 consistent pastoral care, where is the appropriate response that supports all the needs of the 6 survivor through that process. Those things, yes, they do correlate, they do match our 7 context here very much. 8

9 MS ANDERSON: Archbishop Richardson, did you wish to add anything?

10 **ARCHBISHOP PHILIP:** No, I agree with that thank you.

MS ANDERSON: Just moving on to the topic of future state, just to make sure that I've properly characterised the position in the evidence. Certainly in the statement of Archbishop Richardson, which I'm assuming is speaking on behalf of the Church as a whole in relation to the future state, there's clearly an endorsement of the idea that there would be a separate agency dealing with people coming forward seeking redress from, whether from a faithbased context or a State-based context. Have I properly understood that?

ARCHBISHOP PHILIP: Yes, you have. Perhaps when it was written I might not have been
 completely confident that it was representative of a growing consensus across the Church,
 but I am more and more confident of that, in terms of the leadership of the Church, both in
 terms of recognition of our lack of capacity to be able to resource an appropriate and
 independent redress entity going forward.

But secondly, the need for such a redress entity to have some consistencies, at least of principle and of response, across everything from State through voluntary organisations through churches. I think as a society we need to commit ourselves to that kind of consistency, because at the end of the day that would be a reflection of how we believe survivors should be able to expect their society to hold them.

MS ANDERSON: Of course there's some complex funding issues in the background with that concept, isn't there, as to how that might work?

29 **ARCHBISHOP PHILIP:** Sure.

- MS ANDERSON: What would you envisage as the Church's role to fund redress for those
 persons who have been abused in the care of the Anglican Church? Through the funding of
 that, whatever that if- there is an independent agency?
- ARCHBISHOP PHILIP: It would be possible to use big language in response to that question
 and I'm going to. I think something that's fundamental to the gospel is that we're called to

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be a community that give ourselves away. So what does that mean? It means that the need 1 of the survivor must be the first benchmark and we need a mechanism that does that. And 2 the Church, as part of our total societal response to that, needs to play its part and a part that 3 is commensurate with harm that we have caused. How that gets identified and measured 4 and quantified and what that looks like in terms of the whole sort of range of responses that 5 6 it's one of the reasons we've asked to be here because it's a bigger conversation than we can 7 have in our own little silo and it's a bigger conversation that our society needs to have. 8

MS ANDERSON: Thank you for that. I think, so just anchoring it back to the principle of 9 contribution commensurate with the level of harm, I think is a useful reflection that you've 10 added in here, so thank you for that. In your distinction between complaints and claims that 11 is articulated through the various witness statements on behalf of the Anglican Church, 12 you've got a very clear view that while the independent agency might be involved with 13 responding to the individual who's been harmed, that the disciplinary component would 14 stay within the Church and that it would be inappropriate to have any kind of independent 15 regulation of that component. Have I correctly -summarised, is- that an accurate summary? 16

ARCHBISHOP DON: I think so, but on the basis that our understanding would be in the case where it makes sense, you know, so would an independent secular agency comment on the quality of priesthood, would they make the determination for the Church instead of us. I'm trying to explain there'll be aspects that are common-sense.

21 MS ANDERSON: Leaving aside the reasons, it's just simply have I characterised it right that —

- 22 ARCHBISHOP DON: I think so.
- MS ANDERSON: the ambit, the reach of the independent agency, as currently proposed in the witness statements, is that it would be about responding to the individual with the issue of discipline being under the control and, as you say, the risk management of the individual being under the control of the person closest to them and able to manage that risk?

27 **ARCHBISHOP DON:** Yes, I think so.

- MS ANDERSON: Would you accept that there might be some benefit from what might be oversight or transparency over what is happening internally to the Church on a discipline sense? So one policy option might be that whatever independent agency has an ability to come in and look and audit what's happening on the safeguarding side. Do you think that that might potentially be a concept that would have some value?
- ARCHBISHOP PHILIP: I think there's a number of different models. I think a model, for
 example, where abuse and harassment was dealt with externally might be a model that

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could be considered. The question then is, how does the discipline consequence get factored in to that. I think a model which says there's a review authority, a kind of ERO coming in to review our safeguarding practice, I think at the very least that would be an extremely positive contribution from the wider society. I think, you know, an independent appellate or ombudsman role might be another model, it might be a combination of a number of those things.

I think we would be saying that to not be open to any of those possibilities would be
a bit of a dereliction of our commitment to this society in which we live. We're not distinct
from society like some sort of segregated cult, we're here to live out the gospel in service of
the communities in which we find ourselves placed, that means we have to be accountable
to those communities and to the society as a whole, so —

12 MS ANDERSON: Often that accountability's really enhanced through transparency, isn't it?

13 ARCHBISHOP PHILIP: Correct.

- ARCHBISHOP DON: We'd be really supportive, completely supportive of transparency and
 accountability throughout the process.
- MS ANDERSON: Thank you. That concludes the questions I have for you, but the
 Commissioners may well have some that they wish to put.

18 CHAIR: Thank you Ms Anderson.

- COMMISSIONER STEENSON: I don't have any questions, I just want to say ngā mihi kōrua,
 particularly thank you, Archbishop Don, around your tikanga whakaaro. Tēnā rawa atu
 koe.
- COMMISSIONER ALOFIVAE: Thank you Archbishops, thank you for your candour. It is what it is and you've been very frank and open with all of those on the live stream with us here at the Commission over the last few days. Your Church has a very unique structure as you've pointed out on a repeat basis to us in terms of the three Tikanga. And Tikanga Pasefika's clearly not here today, but Archbishop Don you said that actually it's every policy that you have, if I heard this correctly, it's an internal Church, so it crosses all three Tikanga. Would that be a fair interpretation?

29 ARCHBISHOP DON: Yes.

COMMISSIONER ALOFIVAE: And I think I heard Archbishop Richardson but certainly our
 Bishops in the last few days, Peter and Ross, say that actually they've got some mixed
 cultures in their congregations. So the presumption is that there would be Pacific in those
 congregations. So if there's no clear process as how you've explained very well to us,
 looking forward, and you've alluded to the fact that you've seen the ifoga practice in Samoa

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and the power of the ifoga in terms of an apology process and what happens in reconciliation and what not.

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Is it then your intention that applying multiple lenses to your documentation here in New Zealand will actually be able to reflect those? So not just talking about it because 4 you've seen it, but actually now because it's front and centre of your evidence that it's more 5 pointed now? 6

ARCHBISHOP DON: Yes. So that's certainly the case I would say — it's more so the case in 7 practice already. And, you know, while we might have — there's geographical jurisdiction 8 we can talk about, the truth is while we have these cultural streams we all incorporate other 9 cultural identities, so we can talk about - I have a congregation at home in Tairawhiti that 10 has Polynesian whānau, Pākehā whānau, Māori whānau, so the reality on the ground; the 11 practice is often more advanced than the policy, and the lag is that we're trying to find a 12 way to codify the best parts of our practice. 13

So to answer your question, absolutely we want to draw from the richness of our 14 cultural reality and bring that forward into practises that we are talking about in this 15 scenario, the policies and the procedures we're developing. 16

COMMISSIONER ALOFIVAE: Codification will always be an issue no matter what the 17 context going forward, but the use of lay people which is - sorry, professionals who are 18 Anglican by faith and are wanting to give back, that's the reality and the tensions that 19 people hold is that as much as you want to speed up your processes, actually the reality of 20 the delays in terms of their own time commitments in the workplace means that you don't 21 always get the acceleration that you're after, but you used the word "acceleration" earlier on 22 today. I'm interested in how you anticipate that actually playing out, understanding the 23 resourcing constraints that you're after -(sic). 24

ARCHBISHOP DON: I think the growing consensus is that our forward acceleration . At the 25 beginning obviously it's very slow, we have to spend time facetoface with all of the 26 stakeholders and constituents, but as you build consensus and as you build understanding 27 there's more momentum behind the same thing. That's our experience in our leadership 28 roles over the last year or so, is that the momentum is actually increasing. So that sense of 29 acceleration is what we're referring to. 30

And, you know, another dimension of it is refining our understanding. Being before 31 the Royal Commission, being able to respond to its findings is helping us to refine what 32 33 we're doing and gain a bit of momentum from that as well. I know it's difficult to explain, but —-34

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COMMISSIONER ALOFIVAE: I'm just wanting to get a sense of time, Archbishops, you know in the sense that Covid-19 forced the world to respond differently, even in churches, all of a sudden you're meeting on Zoom, things that you would never have done even two years ago necessarily. And so this issue being brought to the fore, I guess I'm really just- kind of testing, it's not just the appetite of --well, maybe I'm testing the appetite of the leaders, but also the appetite of the parishioners for change, but generational change that I think you really aspire for as a Church.

8 ARCHBISHOP PHILIP: Maybe a number of levels of answer from me. One is I just want to say that I think that our lay experts are not holding us back one bit. In fact they've been 9 extraordinarily generous with their time and expertise in pushing, pushing, pushing. 10 There's a kind of institutional inertia that has been more problematic than a lack of 11 resource, although I sometimes wonder how some of our advisors have been able to earn 12 their livings. The biggest change, I think, that gives me some hope that we will be able to 13 continue the momentum is the level of consensus that's been achieved, and is being 14 achieved. 15

One really significant challenge, particularly in terms of Pasefika, is that there is a 16 dimension to Tikanga Pasefika in Aotearoa New Zealand and a distinctive reality across the 17 Islands of Polynesia and the multiple jurisdictions that that represents, and that there's an 18 internal connection that's required for a really robust engagement by Pasefika into these 19 matters, because there are kind of priorities and contexts that drive things in Aotearoa 20 New Zealand but will look quite different in other parts of Polynesia. Part of the tension 21 being in the three Tikanga Church is that we kind of have to not move always together, but 22 we need to move with a sense of not leaving one behind, or recognising the different 23 context of one or more Tikanga. So that's a relationship dimension to our life that has to be 24 managed. That can be part of the inertia as well. 25

ARCHBISHOP DON: I guess we do need to apologise too, you'll see that we are struggling to 26 forecast the timeframe, and part of that is why we're answering the question to the best of 27 our ability. I think both of our minds are kind of working through the realities of how do 28 we achieve that. We have to talk to this person, this group, go through this meeting, this 29 board, this committee. We could probably set a deadline for it but we might be setting 30 things up to be unachievable. It's more that we're trying to build the consensus and the 31 commitment in a way that it doesn't go backwards, that every step forward is permanent 32 33 and every change that we make is the correct change to make. So for us, you know, it's less about timeframe, more about buy-in, more about commitment and vigilance in making sure 34

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1 we get to where we need to be.

2 **COMMISSIONER ALOFIVAE:** Kia ora, thank you for your responses, both of you.

COMMISSIONER ERUETI: Tēnā kōrua. First of all I just want to acknowledge the important
 comments you made at the beginning about wairuatanga and the significance of that to the
 Inquiry, I think it's valuable to us and I just want to ka nui te mihi ki a kōrua.

- I just had a quick question about, I was concerned, it was striking about the
 capacity, about the number of volunteers within the amorangi, and of course Kaupapa
 Māori we all know about, so much work done for nothing. But whether you're talking
 about structural imbalances and by that do you if I think about the Diocese from
 Christchurch, for example, you know, a lot of old boys from Christ's College who are
 lawyers was one of the comments, you know, all that sort of intellectual capital, about the
- 12 imbalance between the amorangi and the other primates, in particular Pākehā primates. Are
- 13 you experiencing that, how can we address that?

14 **ARCHBISHOP DON:** Within the context of the work of the Commission?

- COMMISSIONER ERUETI: Yeah, with this kaupapa because, you know, the question is the
 resourcing and capacity to get the mahi done.
- ARCHBISHOP DON: Yeah, it boils down to that, so, you know, we contend with -- a lack of resourcing means a lack of capacity, so even though our,- --- I'm speaking on behalf of Tikanga Māori, our whānau networks provide us with their access to the same extraordinary skill set, the nature of the Māori community is such that the same resources are often pulled in multiple directions serving multiple kaupapa. It's just the reality that we manage and try to mitigate.
- But I think the efforts that we've been making as a united structure to centralise the response and then resource that, helps to mitigate, you know, the hope is that it mitigates the lack of resourcing in some parts of the Church.
- COMMISSIONER ERUETI: I don't know whether it's a question or observation, but there was
 also the comment about that there wasn't a systemic issue within the Church and I, you
 know, the comments about there might be blind spots and so forth. And we hear this about,
 you know, bad apple concept and the sort of structural issue. But one of the things that we
 have to do as an Inquiry is look at these other kaupapa within the institutions, within the
 State and also faith-based institutions in Aotearoa.
- So just to, I guess, in this moment of deep self-reflection-, is just recognition of that.
 Part of it is reporting, part of it is oversight and part of it is complaints processes and
 redress schemes and it's all part of that —

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1 **ARCHBISHOP DON:** Yes.

- COMMISSIONER ERUETI: package that needs to be looked at deeply. Kia ora, ka nui te
 mihi ki a kōrua, it was a really insightful discussion that we've had over the last couple of
 days and I want to thank you both for your time.
- ARCHBISHOP PHILIP: Commissioner, could I just respond to your first question? One way of 5 looking at the way the resources is to say that in Aotearoa New Zealand, Tikanga Māori has 6 about 3% of the resources that Tikanga Pākehā has. The kind of conversation we've been 7 having, and this I think does go to the question of leadership, is so whose resources are 8 those really, aren't they the resources of the whole Church. Is there a way of imagining a 9 way forward that doesn't sacrifice tino rangatiratanga around access to resource? Isn't this, 10 you know, our collective challenge and responsibility? If the resources are there, aren't 11 they our resources to deploy? It's a kind of — facing into the kind of sense that, you know, 12 we did this constitutional change in 1992 and we kind of set up the integrity of 13 self-determination in each of the tikanga and all is fine with the world, when in fact actually 14 at one level it's simply exacerbated the inequities. 15
- And part of that is because we still are not being honest about our history internal to the Church I mean let alone as a New Zealand society. So I mean is one possibility that we find that this is a catalyst for us addressing some of that as well. But the reality is 3%.
- COMMISSIONER ERUETI: Yes, I mean it's a three-part structure; but there's the Treaty
 partnership obviously it's akin to the Treaty partnership, isn't it, the relation between
 amorangi and the dioceses, the concept. Kia ora, thank you.
- CHAIR: Two points, Archbishop, from me. Building on something that my colleague here
 mentioned and matters that arose from Ms Anderson's questioning. She put to you the UK
 inquiry report about the Church in the UK being a place where abusers can hide. And
 I sensed a strong reluctance on behalf of both of you to accept that that was the case in
 New Zealand and you gave cogent reasons why that could not be; the structures, the
 money, the resources.
- But listening to your evidence it does seem to me that the Church's history has had its moments where looking back it does look as though people hid. I think, Archbishop Richardson, you spoke about the failure to depose, for example, which,— and I want to put it to you because it's important that you have an opportunity to answer. Do you see that that failure to depose, we're talking over decades now, could be seen as a cultural issue as a failure of culture within the Church?
- 34 **ARCHBISHOP PHILIP:** Absolutely. I think that we cannot, as I said in response to

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Ms Anderson's question, we cannot exclude the possibility that the Church, along with any

I think one of those realities is that those organisations within the Church who are

other organisation, provides a place for an abuser to hide. We have to do everything at

dealing with the most vulnerable today are already exposed to a level of external scrutiny

every level to ensure that that possibility is minimised.

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- which was not the case in the 50s and 60s, for example. 6 I think there's also an issue of societal responsibility which is, you know, why I do 7 favour the thought of some kind of continuing external audit across the whole of the 8 Church, what we've described as both, if you like, the core and the associated entities. So 9 ERO does its thing, a whole range of bodies look at our care agencies, what's the kind of 10 equivalent over our core activity in this congregational life, local community activity that 11 would keep us in the light. 12 CHAIR: To a certain extent that's an acknowledgment that things can and do go wrong and 13 oversight is required. 14 The other cultural theme that to me has come through is what I think you have both 15 very candidly acknowledged, and that was the failure to place the people bringing forward 16 their claims, their complaints, whatever we're going to call them, as not putting them at the 17 forefront. Would you agree that that's been something in the past that has been a cultural 18 failure by the Church? 19 ARCHBISHOP PHILIP: And I think we've got a long way to go to achieve that now. I think 20 that's been brought into a very sharp focus. 21 CHAIR: Yes. 22 ARCHBISHOP PHILIP: So yes, culturally, historically and, in an essentially hierarchy and 23 patriarchal organisation, still some big challenges in front of us. 24 CHAIR: Accept that and I also acknowledge your remark, Archbishop Richardson, that the needs 25 of the survivors should be the benchmark and to me, having heard the evidence of the 26 history and contrasting that with your statements and yours too, Archbishop Don, today, are 27 heartening to see that there is, at least from the top, a strong signal of change in culture. 28 **ARCHBISHOP DON:** Kia ora. 29
- 30 CHAIR: Do either of you wish to comment anymore on that before I move to my final point?
 31 ARCHBISHOP DON: Happy to hear your final point.
- CHAIR: You're happy to hear my final point. Well, it's positive you'll be pleased to know. We
 have eyes and ears out there and can I say that the ears at least have been reporting back
 through various channels that survivors who many, you wouldn't believe, many are

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watching and listening and following the evidence very carefully, and by and large, I'd say
 more large than by, the response from survivors to the testimony that has been given by the
 churches to date has been positive. So they have accepted your apologies, heard your
 apologies with gratitude and relief and I think that we can take heart from that and you can
 take heart from that.

6 So if you are saying the survivors are at the heart of it, survivors are saying thank 7 you for coming, engaging, and making the concessions, the very brave concessions that you 8 have. So if survivors are happy then I'm happy and I'd like to thank you both again, on 9 behalf of all of us, for coming and engaging to the extent that you have, so tenei te mihi 10 mahana ki a korua.

11 **ARCHBISHOP DON:** Tēnā koe.

12 CHAIR: I think we'll take the afternoon adjournment, Ms Anderson, thank you.

13 ARCHBISHOP DON: Madam Chair, I'm sorry to interrupt, could I add something?

14 CHAIR: Please do.

15 **ARCHBISHOP DON:** It's appropriate that we respond.

16 **CHAIR:** Thank you.

ARCHBISHOP DON: Tēnei te mihi a tu ki a koe, ki a koutou katoa, ngā mema tēnei Kōmihana i
 runga i te aroha o tō koutou mahi, to koutou arohanui ki tēnei kaupapa, he mihi hoki tai noa
 nei ki ngā āpiha, te hunga kaimahi mē kii, a rātou kei mua nei, a rātou hoki ki muri atu, a
 rātou e hara i te mea he ringa tūmau, ringawera hoki ... rātou ngā kai manaaki i tēnei
 kaupapa. Tae noa atu ki i te hunga kua karapinepine nei ki te whakarongo ki te mātakitaki.

- We just wanted to thank you, Commissioners, for the work that you're doing. And we acknowledge how important this is for our tamaiti, our mokopuna and for our vulnerable people, we just want to pray every blessing to your mahi. We really wanted to acknowledge all of the workers here, those that we see and those that have wonderfully been around the outside of this room providing kai and manaakitanga, all those survivors and others that have been here in the room, we want to thank you them as well.
- Of course we're thinking always about every single people within our hāhi networks. We want to thank all of those people who have been good, safe people, trustworthy people. But our thoughts are ultimately on the survivors.

31 So we just want to say again from the Primates, anyone who has suffered abuse or 32 those who know of those who have suffered abuse, on behalf of our Church our plea, please 33 come forward, please come to the Commission, please come to the hāhi if you feel safe 34 enough to do so, to bring your stories forward and help us respond to survivors with the

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1	manaakitanga that they need, koinā tāku me ngā te mihi atu ki a koutou kia tātou katoa.
2	Adjournment from 3.34 pm to 3.51 pm
3	CHAIR: So welcome back everybody and welcome to all the new faces in the room who no doubt
4	we'll be introduced to shortly. Thank you Ms Anderson.
5	MS ANDERSON: Yes, Madam Chair, it may be you wish to take the appearances from the
6	people who are newly here.
7	CHAIR: That's a very good idea. We'll take appearances from first of all the survivor group as
8	you're in the front row, Ms Cooper.
9	MS COOPER: Tenā koutou katoa, Madam Chair and Commissioners. I'm appearing on behalf of
10	the Survivors Network of those Abused by a Priest and their members. With me I have Dr
11	Christopher Longhurst who will be doing the opening with me supported by John O'Malley
12	and Kate Whiting who is another counsel assisting.
13	CHAIR: Thank you all of you. And of course, for the Catholic Church?
14	MS McKECHNIE: Good afternoon, Madam Chair Commissioners. We have been joined this
15	week by Mr Harrison Cunningham who has appeared previously, and he'll be here this
16	week.
17	CHAIR: Thank you.
18	MS ANDERSON: Tenā koutou katoa. In the context of transitioning to the Catholic team
19	I appear with the counsel assist, Jane Glover, Michael Thomas, and Echo Haronga
20	supported by a significant team led by David Green, internal team, and also recalling, Lucy
21	Wesley-Smith previously team leader, now on parental leave, has made a massive
22	contribution to arriving at this point.
23	CHAIR: Thank you very much, Ms Anderson. So, we will commence with your opening
24	statement.
25	OPENING STATEMENT BY MS ANDERSON
26	MS ANDERSON: Tenā koutou katoa. At the commencement of the phase of this hearing,
27	focusing on redress, when I made the opening address on Wednesday I made a series of
28	acknowledgments and I repeat and incorporate those here without going through them
29	specifically again. The important additions that I make are to refer to those victims and
30	survivors of abuse in the Catholic Church who gave witness statements to us in advance of
31	the survivor voice hearing last year and to those victims and survivors who you heard from
32	when they gave oral evidence last year. Those are Francis Tagaloa, Tina Cleary giving
33	evidence on behalf of her father Patrick Cleary, Mr G, Mr F, Anne Hill, Gloria Ramsay,
34	Ann-Marie Shelley, Mary Marshall, Marc and John.

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I also acknowledge the expert that you'll be hearing from tomorrow morning, Thomas Doyle, who has very unselfishly given of his time to prepare expert evidence for the Inquiry relating to the structures and governance of the Catholic Church as well as a range of other matters. And I acknowledge the representatives of the survivors' network of those abused by priests, SNAP and Aotearoa New Zealand who are, as you know, speaking after me in advance of the opening submissions on behalf of the Catholic Church.

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In this second week of hearing, Commissioners and members of the public, whether they are here in the room or attending via our live streaming, you will hear from witnesses on behalf of The Bishops and Congregational Leaders of the Catholic Church in Aotearoa New Zealand and I'll refer to this by the shorthand, Catholic Church, as I go through my opening. This evidence will cover firstly the nature and extent of abuse in the Catholic Church.

I note at this point, it's touching on that, that is not primary focus of this hearing, but it is important contextual information to understanding the responses to redress. And secondly, the focus is on covering the approach the church took to redress, rehabilitation, and safeguarding following disclosures of abuse in the care of the Catholic Church.

As I've previously emphasised and repeated here, it is important for all participants to understand that our Inquiry is ongoing and wide-ranging. What will be heard in the context of this hearing is a small part only of the evidence that will form part of the material we're working with for the redress report at the end of the year, but also in relation to the ongoing wider investigation into abuse in the care of the Catholic Church.

The systemic and cultural factors that have influenced the Catholic Church's response to abuse have been identified in numerous international inquiries over the last three decades. In this context, the Catholic Church has had the opportunity to apply learnings from overseas to its redress processes here in Aotearoa.

Commissioners, you will no doubt follow the evidence with interest as to the extent to which those opportunities for improvement identified through off-shore inquiries have been incorporated into the processes and policies here in New Zealand.

The Catholic Church, like all faiths participating in this hearing, has been required to produce information and documents to the Inquiry. This information and the documentation relates to both the nature and extent of abuse in the care of the church and its redress response.

We've received some preliminary data from the Catholic Church relating to the nature and extent of abuse. Now that data is, of course, subject to a number of caveats and

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is only preliminary at this point. There are also issues arising from accuracy given what the Commission already knows about the barriers to disclosure and the failure of record-keeping across the faith-based institutions from the 50s forward which obviously impacts on the accuracy.

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Accepting that the data is preliminary only, it's very clear that the Catholic Church has received a significantly higher volume of disclosures of abuse than have the other faiths, including the Salvation Army and Anglican Church that you've heard from this week and last. The preliminary figure is in excess of 1,100 disclosures of abuse.

So, against that background, I wish to emphasise some of the key themes that 9 emerged from the Catholic survivors that you heard from last year. 10

Victims and survivors gave evidence that they found interactions stressful and upsetting, both when reporting abuse and seeking redress. Many reported being given little 12 or no information about what they should expect from the redress process, including how 13 long it would take, what would be involved and the potential outcomes.

Witnesses considered that the reputation of the institution or the respondent was 15 prioritised over them. The evidence also showed that referrals and applications for 16 disciplinary responses of Catholic priests and religious brothers and sisters, and I'll use the 17 handle "religious" for that second category of religious brothers and sisters, in canon law 18 and engagement with the Holy See was very limited. 19

Their evidence emphasised that survivors have generally not been provided with 20 meaningful and ongoing therapeutic support. In other words, they did not consider that 21 their lifelong needs were supported through the outcomes they achieved in the redress 22 process. The role of the Accident Compensation Scheme in shaping the Church's response 23 to long-term needs will be of interest to Commissioners here as it was in the State-based 24 hearings earlier. 25

Those who gave evidence emphasised their hope that by reporting their abuse they 26 would help prevent the abuse of others. We know that this is a strong motivation 27 universally against survivors coming forward, not only in the faith-based context. 28 However, their evidence revealed that the initial steps taken by institutions did not appear 29 to prioritise the prevention of further abuse or supporting complainants to report to Police 30 or another agency. Several of the survivors who gave evidence indicated that they are 31 aware of others who were abused by the same perpetrator. 32

33 The survivors also indicated that they were often unclear about what the investigation process would be once they'd reported abuse. Explanations about what 34

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information and evidence would be used, how that was accessed, who it would be shared

with and for what purposes were not forthcoming. For example, most survivors were not

monetary and non-monetary redress and whether any such criteria was applied consistently

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given the investigation report which was developed as part of the investigation process. Much of the evidence showed that the redress outcomes sought by victims and survivors was not provided to them. There did not appear to be a discernible criteria for

and transparently when it did exist. A further common theme was that the insights and reflections of survivors was not systematically sought and recorded. Accordingly, the essential perspective and voice of

systematically sought and recorded. Accordingly, the essential perspective and voice of these survivors does not appear to have been captured to inform or to have informed the development and review of redress policies and procedures and practises.

Turning briefly to the structure of the Catholic Church. To understand the response of the church authorities to victims and survivors of abuse it is also necessary to understand both the structures of the Church and the evolution of the Church's redress processes in New Zealand, and I'm sure that you will be hearing from counsel for the Catholic Church in their opening explaining these to you, so I'll just touch briefly on some of the high level aspects included in my written opening in the interests of time.

18The first crucial point is that there's not a single church that you look to or point to.19There are currently 49 Catholic Church authorities with religious members operating in20New Zealand, that being six dioceses of Aotearoa New Zealand and at least 43 religious21institutes.

Each of these separate Catholic Church authorities, and that's the language used globally across the differentiation there, has certain accountabilities under canon law promulgated in Rome. This unique aspect is one factor that differentiates the Catholic Church from the other churches that you've heard from to date in this hearing. Given that international reach, the Inquiry is requesting information from the Holy See and any response to this request will form an important part of our ongoing investigations.

It is due to the complexity of the canon law context setting out accountabilities that you are first hearing from the expert Thomas Doyle before you hear from the institutional witnesses on behalf of the Catholic Church. He is a Dominican Priest with qualifications with canon law, theology, church administration and political sciences. In addition, he has extensive experience having engaged directly with numerous victims and survivors of abuse by Catholic clergy or religious.

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In addition, his evidence addresses the systemic cultural or other factors present

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within Catholic institutions which prevented or limited the ability of victims and survivors to report or pursue redress for abuse in care. Additional barriers for reporting or pursuing address experienced by Māori, Pacific people, people with disabilities, people with mental illness or any other vulnerable groups will also be explored.

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Turning to the redress processes of the church, the evidence that you'll hear establishes that it's from the early 1990s that the church leaders within New Zealand have come together and attempted to develop a response to disclosures of abuse by Catholic priests and religious.

In 1998 Te Houhanga Rongo - A Path to Healing was first published by church leaders and shifted the focus towards a national response. A Path to Healing was from that time and remains a public document. The 1998 version was formerly promulgated by each of the diocesan bishop as particular law, meaning it was recognised as canon law within each diocese and this document has been reviewed subsequently in 2001, 2007 and 2020 being substantive revisions.

Each version of A Path to Healing, save for the most recent 2020 version, contains 15 the following: "We see A Path to Healing as a public document that establishes public 16 criteria according to which the community may judge the resolve of church leaders to 17 address the issues fairly and compassionately. If we do not act according to the principles 18 of this document and follow procedures founded on these principles, we shall have failed 19 according to our own criteria." And it logically follows that a part of what you will be 20 interested in, in examining the evidence to be heard shortly is in fact whether there has been 21 a failure according to criteria set in that document. 22

It's also important to note that A Path to Healing is a process only in relation to sexual abuse of children and adults by priests and religious. The consequence of that is that all other forms of abuse and sexual abuse by lay employees and volunteers are not within the scope of this Path to Healing process.

At the time A Path to Healing was published in 1998, abuse protocol committees were established by each diocesan bishop with the religious superiors able to use that subject to agreement. The primary function was to investigate allegations and make recommendations.

In this time a decision on whether a complaint was upheld and what any remedy might be made by somebody, was made by somebody in that relevant church authority. Jumping forward in time we still have the position that it is the relevant church authority that makes a decision on what remedy might be granted.

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Leading up to changes in process, except for that decision-making in relation to granting a remedy, the National Office for Professional Standards or NOPS was established in 2004. This was to assist diocesan and religious protocol committees respond to what was an increasing number of allegations of abuse and to help dioceses and congregations to establish prevention processes. So, at this point in time when NOPS is established it had no role in relation to the investigations. This continued to be the responsibility of the various abuse protocol committees. But NOPS did have a specific role as being lead agency when somebody was asking for a review of the investigation process carried out by that other protocol committee.

The role of NOPS was expanded in 2009 and at this point in time it has an oversight role of all allegations of sexual abuse against priests and religious, with the purpose being to ensure that investigations were being conducted thoroughly. Clearly in part a recognition of a mixture of standard of investigations across the different protocol committees.

At this point a cooperation between NOPS and the relevant church authority was required. Later, moving forward in time to 2017, the function of the Abuse Protocol Committees was transitioned to a single entity called the Complaints Assessment Committee. This committee continues today to make findings in relation to allegations received or passed to NOPS.

20 So, the point of difference here being that where the previously, protocol committee 21 in the early phase of this process was making a decision on was the complaint upheld and 22 what is the remedy, here we've got the Complaints Assessment Committee making a 23 finding on whether the complaint is upheld with then referral back to the relevant church 24 authority to make a decision on remedy.

NOPS took over the investigative stage of the response process at this time in 2017 with the carve-out that allegations relating to members of the Society of Mary, which was still managed by the Society of Mary Sexual Abuse Protocol Committee.

The focus in this part of the hearing is clearly on whether the principles and procedures of A Path to Healing have been consistently applied and whether there has been a quality of outcomes and whether the needs of victims and survivors have been met. But in addition, and it is an important addition, Commissioners will no doubt be focused on what the principles and procedures were that applied to all complaints of abuse that fell outside of A Path to Healing. Was there consistency of outcome, equality of outcome and how were the needs of victims and survivors met?

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1	In terms of who you will be hearing from, given hearing time constraints, as you
2	know, not all the witnesses put forward by the Catholic Church are able to be heard in this
3	oral hearing. What will happen is that those other witness statements will be made
4	available on the Inquiry's website.
5	The witnesses who you will hear from over the next four days, once we've
6	concluded the evidence of Thomas Doyle on behalf of the Catholic Church, are Peter
7	Horide who is a professional standards delegate for the Marist Brothers and has been in that
8	role since 2018; Virginia Noonan, the current Director of NOPS; Timothy Duckworth, the
9	Provincial of the New Zealand Province of the Society of Mary; and John Dew, the
10	Archbishop of the Archdiocese of Wellington and the Metropolitan Archbishop of
11	New Zealand.
12	That concludes my opening remarks. Tēnā koutou, tēnā koutou, tēnā koutou katoa.
13	CHAIR: Kia ora Ms Anderson. Ms Cooper.
14	OPENING STATEMENT BY SNAP
15	MS COOPER: Commissioners — better turn the microphone on — because SNAP is a
16	survivor-led organisation it is appropriate that the opening is shared between myself and
17	Christopher. Christopher is going to start the opening starting with a mihi.
18	DR LONGHURST: Tena koutou katoa, Tēnei te mihi manahau ki te mana whakahaere, ki ngā
19	komihana, me ā koutou mahi whakahirahira. Tēnei te mihi uruhau ki ngā mōrehurehu kua
20	puta mai me ā tātou kaitautoko Ki ngā morehurehu katoa, he mihi maioha. Heoi, ko ngā
21	whakamānawatanga katoa ki a SNAP me ā koutou mahi whakahirahira. Mā whero mā
22	pango ka oti ai te mahi. No reira tēnā koutou, tēnā koutou, tēnā tātou katoa.
23	CHAIR: Kia ora.
24	COMMISSIONER ERUETI: Tēnā koe. Ka nui te mihi ki ā koe. Nau mai haere mai ki te tuku
25	kōrero ki mua ki te aroaro o tēnei Kōmihana, nō reira, nau mai haere mai, tēnā koe.
26	DR LONGHURST: We are here today to give a voice to SNAP, the Survivors Network of those
27	Abused by Priests and to their whanau and supporters. We salute the victim survivors who
28	have appeared to date and all victim survivors across Aotearoa New Zealand. SNAP is also
29	providing a written witness statement to this Inquiry. We invite the Commissioners to
30	consider it in detail.
31	SNAP is an independent peer support network of victims and survivors of
32	faith-based and institutional abuse. Our kaupapa is to support survivors, protect children
33	and adults at risk and hold perpetrators to account and to raise awareness.
34	Our New Zealand chapter was founded in June 2019 by myself, a survivor not only

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of clerical and religious child sexual abuse, but also adult at risk abuse in the Catholic Church of Aotearoa New Zealand.

Our members come from different faith traditions, including, though not limited to, the Salvation Army, Jehovah's Witnesses, Anglican, Baptist, Methodist, Orthodox and Presbyterian churches and also the Catholic Church.

Whilst we give our address today ahead of the evidence from the Catholic Church, it is vital that we acknowledge that we do not speak only for our members who were abused in the Catholic Church, but to the experiences of all of our members whose lives have been devastated by the abuse they suffered and subsequent harm in their pursuits of redress.

We must note, therefore, that our members have not only suffered historical abuse, 10 but many are still suffering abuse today as this hearing takes place. This includes both 11 primary abuse, that is first time abuse, and its secondary forms, most prevalent in 12 faith-based institutions due to such factors as silencing, secrecy, socially unhealthy 13 doctrinal teachings and practises, institutional preservation and asset protection over and 14 above mission and morality. Druidical and hierarchical structures, elitist minimisation, and 15 above all, clericalism and religious privilege. This is not to mention delay, denial and 16 dismissal in processing our complaints through in-house redress. 17

In phase one of the faith-based redress hearing we heard from Sally McKechnie on behalf of the Catholic Bishops and Congregational Leaders about the importance of redress in responding to victims and survivors and in assisting in their healing. We also heard how the Catholic Bishops and Leaders are committed to quote: "the complete elimination of all forms of abuse for those in care and ensuring that survivors of abuse obtain the support they need." We have heard similar commitments in the past from other faith-based organisations as well.

This week you will hear from Virginia Noonan, Director of the National Office for Professional Standards, NOPS; and John Dew, Metropolitan of New Zealand, about the adopted redress processes of the Catholic Church, and new developments from the Vatican.

We anticipate that references will be made to principles claimed to underpin those processes; namely, compassion, fairness and natural justice, and responsibility and accountability.

Commissioners, all of our members agree that these principles underpin the heart of their healing processes and that they are integral to the restoration of the injustice we have suffered. However, it is overwhelmingly clear for us from our members' accounts that we are not experiencing any healing. In fact, we are finding little or no consolation and no

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1 justice in the effect.

To eliminate abuse, as The Bishops and Congregational Leaders are apparently committed to doing, a robust redress process is needed. Without this change and without concrete evidence as to how this commitment is actually being honoured in practice, we are concerned that such a commitment is only an empty promise. When hearing the evidence this week, Commissioners, we would respectfully ask that you have this notion in your hearts and at the forefronts of your mind.

8 Sonja will now share with you some of the reports our members have made of A
9 Path to Healing, Te Houhanga Rongo, the national redress process of the Catholic Church
10 of Aotearoa New Zealand.

MS COOPER: So, the first thing that survivors have said is that they have suffered further harm 11 and re-traumatisation as a result of seeking redress. They have said that emotional support 12 and counselling was absent; that the process was adversarial, that it took years and it was 13 highly stressful; that they felt totally overwhelmed and were therefore unable to properly 14 engage and tell their stories; that the professionals involved, including the investigators 15 appointed by NOPS, lacked compassion and seemed to have little or no understanding of 16 trauma and the unique needs of survivors and that some independent investigators were 17 paid for by the church, at least on their payroll. 18

Almost all reported that they felt much worse afterwards. Some even said that the
 redress process was worse than their initial abuse because of the further trauma and
 frustration it weighed against them.

- 22 Secondly, SNAP members said they felt like they were being put on trial and 23 blamed for their abuse. They said they were repeatedly questioned by the NOPS 24 investigators; that some of the questions were insulting or seemed irrelevant; that they were 25 made to feel like it was a criminal not a civil investigation and that in some cases a higher 26 standard of proof was used; that when evidence wasn't available due to the historic claims 27 and nature of their abuse, their complaints were not upheld.
- Thirdly, this group have said that the process lacked transparency. They have said that information about the decisions being made and the reasons why complaints were not upheld, were not shared; that investigators' reports were heavily redacted and you've seen that already; that they felt disbelieved, side-lined and dismissed; that they achieved no closure; that due to lack of information they felt powerless to challenge the decisions being made about them and exercise their right of review.
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Fourthly, they have said that the redress, when it was made, was inadequate and

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degrading. They have said that they received small pay-outs ranging from only \$5,000 to 1 about \$25,000 for the most serious acts of child molestation. These payments are further 2 described as ex gratia payments which are not designed to compensate, punish or penalise, 3 but to acknowledge suffering. They found this insulting and wholly inadequate. They said 4 that non-financial remedies, such as apologies, were conditional, legally framed and 5 therefore insincere and superficial. They also said there were no automatic consequences 6 for their perpetrators. Some remained in office, were not held accountable, and were 7 8 allowed to continue going about their daily business.

Finally, they said that ultimately, they could not have confidence in a redress
process being handled by the very body responsible for their abuse and in many cases
responsible for its past cover up, even when it knew and continued to allow the abuse to
happen to children. For that reason, some decided not to pursue their Path to Healing
process at all, thereby being denied justice and redress as they felt that any claim an
institution can investigate itself simply lacks credibility.

15 Commissioners, Dr Longhurst will now present a number of recommendations that 16 he wants you to be thinking about as you hear the evidence.

17 **CHAIR:** Thank you.

DR LONGHURST: Commissioners, SNAP is asking that any redress process be
 survivor-focused and survivor-led. We feel that survivors must be empowered and in
 control. To quote our champion, Judith Herman, a world leader in trauma and recovery,
 "No intervention that takes power away from the survivor can possibly foster her or his
 recovery, no matter how much it appears to be in his or her best interest."

23 SNAP is also asking that all redress processes be designed to properly compensate 24 us and facilitate our rehabilitation. We do not want to see ex gratia payments. Instead, we 25 are asking that survivors be compensated for the physical and psychiatric harm that we 26 have suffered; for our loss in earning capacity, both past and future, and for ongoing 27 treatment and counselling costs, and for any other forms of vocational support that may be 28 required. We feel that we must be offered authentic emotional and practical support.

29 SNAP is also asking for genuine apologies, personal apologies, specific apologies to 30 the individual survivor to fully acknowledge the very abuse and contain accompanying 31 evidence of the changes made to protect others in the future.

SNAP is also asking that perpetrators face consequences. It should not be a matter
 of discretion as to whether a child abuser who has complaints upheld against him or her be
 removed from office. This should be automatic.

1	Finally, and most importantly, SNAP is asking that all redress processes be
2	managed by a body that is totally and truly independent of the relevant faith-based
3	institution. To secure the trust and confidence of survivors, a secular statutory body must
4	be set up to deal with redress; one that operates entirely independently of church hierarchy
5	structures and absolutely beyond the mandate of any faith-based institution. This is only
6	fair and reasonable.
7	We welcome comment on these proposals as we hear the evidence this week. And
8	we ask that change be expedited. We have waited a very, very long time. Commissioners,
9	we feel that it is not fair to keep us waiting any longer.
10	We thank you once again for the opportunity to speak here today. No reira, tena
11	koutou, tēnā koutou, tēnā tātou katoa.
12	CHAIR: Kia ora.
13	MS COOPER: That concludes —
14	CHAIR: Thank you both for those submissions which we've noted carefully. Yes, Ms
15	McKechnie.
16	OPENING STATEMENT BY MS McKECHNIE
17	MS McKECHNIE: Tēnā koutou, i tēnei ahiahi, Madam Chair, Commissioners. Ko Sally
18	McKechnie ahau. As you know, I appear as counsel for Te Ropū Tautoko on behalf of the
19	Catholic bishops and congregational leaders of Aotearoa New Zealand. We acknowledge
20	you, Madam Chair, Commissioners, counsel assisting, fellow counsel, the survivor
21	networks, the survivors who are here in the public gallery and those who are watching
22	elsewhere.
23	COMMISSIONER ERUETI: Kia ora.
24	MS McKECHNIE: To acknowledge the Commission and its work, ma'am, I invite Cardinal John
25	Dew to come forward now. He would like to begin with a short mihi to acknowledge the
26	mana of the Commission and its work.
27	CHAIR: Thank you. Welcome Cardinal Dew.
28	CARDINAL DEW: E ngā mana, e ngā reo, e te mana whenua o tēnei kainga, tēnā koutou katoa.
29	Te Heamana Coral Shaw otirā, koutou ngā Kai Kōmihana tēnā koutou. E te hunga morehu
30	kua tūkinotia, tēnei ahau (inaudible) Mo te Hāhi Katorika, e tautoko i ngā mihi aroha ki ā
31	koutou katoa. Ka nui te aroha, ka nui te (inaudible), e te iwi e pai nei ngā whānau ngā
32	morehu, tēnā koutou, tēnā koutou, tēnā koutou katoa.
33	Madam Chair, Commissioners, counsellors assisting, all gathered here today and all
34	watching in other places, tena koutou katoa. I acknowledge you all and thank you for this

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1 2 opportunity given to us as the Catholic Church to engage in this Royal Commission hearing, to continue our learning and to learn with you as we engage in this hearing.

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I greet survivors and want to assure you that we have listened, we are listening. I, and we, are ashamed and saddened by what has happened. Many people have spoken to this Commission, both survivors and church leaders. Our hope is that this Commission will lead us and help us to be a better church and that as a church, this disgrace of abuse will be addressed, will cease, and that our church will always be a church that gives life and hope.

8 That's our mission as a church. It is always to give life, the life that Christ offers us. 9 We know that in this we still have much to learn. So I thank you for this opportunity to be 10 part of this Royal Commission. Tēnā tātou katoa.

11 CHAIR: Kia ora.

COMMISSIONER ERUETI: Tēnā koe. Kā nui te mihi ki ā koe e te rangatira ki te Hāhi
 Katorika, nau mai haere mai ki tēnei Kōmihana ki te tuku kōrero ki ā mātou, mauria mai ō
 koutou mana o koutou tikanga ki wanganui a mātou, ki te maumaharatia ngā kupu ō ngā
 morehu ka whaia mātou te tika, te pono, nō reira, nau mai haere mai ki ā koe ki te Hāhi, kia
 ora.

17 **CARDINAL DEW:** Kia ora, tēnā koe.

MS McKECHNIE: Commissioners, as the Cardinal has just said, the bishops and congregational leaders of the Catholic Church in Aotearoa New Zealand want to acknowledge the survivors of abuse who have made the courageous and difficult decision to engage with this Inquiry, those who are watching here and remotely. They specifically want to acknowledge those survivors who have provided evidence to this redress hearing, both in writing and in person.

As the Cardinal has just said, the bishops and congregational leaders and members of the church have heard the survivors and want to thank them all for their bravery and courage.

As you know, Commissioners, the bishops and congregational leaders asked to participate in this Royal Commission and were very pleased when the terms of reference were expanded to include them. They asked to participate because they considered that the way to learn the lessons for today and the future is to acknowledge and address what has occurred.

Commissioners, Te Rōpū Tautoko was created to co-ordinate the response of the Catholic Dioceses and congregations to the Commission. This is necessary because, as my friend Ms Anderson said, there are six dioceses in New Zealand, and 43 religious

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congregations represented through Tautoko.

In my opening this afternoon, Commissioners, I'm intending to briefly set out the structure of the church, to highlight five issues that are key as an introduction for you to understand the evidence that you will hear this week, and then briefly touch on who is giving evidence and what it will cover for the balance of the week.

Commissioners, returning to the structure of the church, the physical structure, there are six dioceses, these are geographical areas and are each headed by a bishop. Wellington is an Archdiocese and is led by an Archbishop. The bishop and the archbishops are appointed by the Pope and are accountable to them.

Now I appreciate, Commissioners, this is the third faith-based group that you have
 had so your comparative religion will be coming on very well. I would like to highlight at
 this point that the Archbishop in the Catholic Church is very different to the structure that
 you have just heard in the evidence of the Anglican Church. Archbishop Dew is not more
 senior than the other bishops. He is an Archbishop because he is the head of an
 Archdiocese, but he does not direct or control his brother bishops, which is more of the
 structure of the Anglican Church.

There are 43 religious congregations in New Zealand that belong to the
 Congregational Leaders Conference of Aotearoa New Zealand. This is known as
 CLCANZ. Through CLCANZ they are represented here by Tautoko. I will spend a brief
 period explaining this because it is a complex feature of the Catholic Church in
 New Zealand. These religious congregations, and they're sometimes referred to as religious
 orders —

23 **CHAIR:** We're getting the green signal, Ms McKechnie.

MS McKECHNIE: I noted that, thank you ma'am — religious congregations, religious orders or institutes. These are groups of men or women who belong to a community that has a particular charism or founding spirit of their congregation. Members of these congregations commit to the congregation and the work that their congregation undertakes. Typically, they elect their leadership and they may have a number of communities around New Zealand. They are not limited by geography in the way that dioceses are.

Commissioners, historically there has been a much greater presence of congregations in New Zealand and they have been here in much greater numbers. This has significantly reduced over time. So, a number of the 43 congregations Tautoko represents no longer have a large number of active members or indeed any active members left in New Zealand, but they remain members of CLCANZ and are represented here. There are

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some congregations who no longer have a presence in New Zealand and haven't for many decades and they are not represented here before you today.

As counsel assisting has already noted, there is a separate investigation into the Catholic Church and as part of that work that you are undertaking, the bishops and congregational leaders and their organisations are engaging in that investigation, providing a significant volume of documents and preparing for an upcoming case study.

That investigation will examine the harm done to those in the Church's care and how this harm came about. This week, the evidence is going to focus on the redress processes that the Church uses. I mention this to emphasise to those who are watching, as my friend Ms Anderson did, that this will not be the only occasion that representatives of the Catholic Church are before you to answer your questions.

Turning, Commissioners, to the key introductory matters I wish to highlight in relation to the redress process, and there are five of these. As a preliminary comment, the bishops and congregational leaders have asked me to indicate that they seek to ensure that the redress process is fair, robust and respectful of survivors, but that they acknowledge that this has not always been the case.

In particular, the Church's current approach to redress has evolved and it has
developed significantly over time and it has needed to do so. Much of the evidence you
will hear this week will trace that evolution, and nor is that evolution finished. And this
Commission will be part, and is part, of that process.

So, the five key introductory matters to highlight: first, the structure of the Catholic Church. As counsel assisting has already noted, the Catholic Church is not a single entity, it exists and consists of people, communities, organisations, institutions and legal structures, all committed by their common faith. This is both independent and interdependent, the relationships between these groups; and understanding that is fundamental to understanding how redress has evolved and how it is undertaken now in the Catholic Church.

Each of these 49 organisations and entities are independent of each other and are autonomous in how they respond to complaints, disclosures of abuse and claims. But at the same time, they are interdependent as parts of the Catholic Church. Commissioners, this has a number of impacts on redress and, indeed, it has a number of impacts on many aspects of the Church's life. It is a fundamental feature of the Church.

Reflecting this independence, prior to the material being prepared for this Royal
 Commission, there was very little information sharing between the Catholic entities about

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the details of their own redress responses, particularly the quantum of settlements and pastoral approaches.

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The church is aware that understanding and navigating this structure can create challenges for survivors. It's also very aware that responses vary between entities and have varied over time.

The second issue, Commissioners, is the role of the global church and the role of the Vatican. It's very important in order to understand the evidence to understand the role of the Vatican, the Pope and canon law in the Church's redress response; but also, Commissioners, the limits of that role.

Over time, the Vatican has increasingly responded to abuse in the Catholic Church at a global level; and here in New Zealand, the bishops and congregational leaders have been guided by that, and in particular there are specific documents and guidelines issued by the Pope and other Vatican authorities regarding responding to abuse. You will hear evidence about those.

In some matters, for example the laicisation of priests or the removal from the congregation of a religious order, the Vatican has a direct role. As a global faith of more than a billion adherents, there are a number of fundamental matters of faith and of doctrine that cannot be altered by the people before this Commission, by the bishops and congregational leaders in New Zealand.

However, much of the specific redress responses in New Zealand that you will hear evidence about have been determined, and are determined, by the bishops and congregational leaders themselves on behalf of their organisations. They do this within the Vatican guidelines and canon law and within New Zealand civil law, and that is without the direct input of the Vatican.

The third key issue I'd like to highlight, Commissioners, is the New Zealand Church's response to redress, the Path to Healing document that counsel assisting has already mentioned. This document has evolved significantly in the last 30 years and it has not always directly mirrored the developments in the Vatican. In a number of instances, Catholic leaders in New Zealand have taken steps and introduced policies before the Vatican has issued guidelines in response to what has happened locally. It's also necessary for this process to respond to the directions from the Vatican when they are given.

You will hear much about APath to Healing and its various versions in coming days. This document contains the principles and procedures by which the church responds to complaints of abuse and sexual misconduct by the clergy and religious. Counsel

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1 2 assisting was correct to note that this is limited to sexual abuse by clergy and religious. There is other evidence before the Commission about the processes used for non-sexual allegations and they are broadly mapped on A Path to Healing.

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Today, A Path to Healing seeks to provide a consistent process for complainants and central co-ordination of the redress process. However, Commissioners, it is vital to understand that NOPS (National Office for Professional Standards) is only a co-ordination body, it is not the decision-maker, as my friend Ms Anderson pointed out. Those decisions remain with the independent responsible church authority.

9 The fourth point I'd like to highlight, Commissioners, is that the Church 10 acknowledges that one size does not fit all. The Church acknowledges that while some 11 survivors have had a positive experience with the redress process, they acknowledge that 12 others have not. The Church's experience in this redress process has clearly demonstrated 13 to it that each survivor is an individual and what they're seeking from this process, and from 14 the church, can differ significantly. It can also change for an individual at different times in 15 their engagement with the Church.

Recognising that one size doesn't fit all, A Path to Healing is seeking to balance a number of tensions within a redress process. Some of the evolution of that is in response to some of those tensions. They are significant, Commissioners, and the Church acknowledges that it may not have the balance right between these matters at present.

These factors include seeking to balance a desire for consistency in the process used with the need for flexibility to respond to the needs of an individual. The need to have independence and robustness of process, and the desire that many complainants who approach the Church have for connection with the Church and personal engagement with the Church leadership. There is a tension between independence from the Church and accountability of the Church.

There is a tension between ensuring consistency of process and enabling space for compassion for an individual and what they are seeking. And there is a clear tension between the responsibilities of the bishop and the congregational leaders to their priests and members of the congregation and the need for accountability and safeguarding within the Church.

We lay these tensions before you, Commissioners, to highlight what the Church is seeking to address. These are clear in the evidence before you and that you have already heard. And the Church welcomes your thoughts on these challenges and how to design a best practice approach to redress. These are complex issues, as you know very well, and

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the Church comes to you with what it has done and seeks your guidance.

Finally, Commissioners, another feature of the Catholic entity's response to redress, which is both unique and we anticipate you will have questions about, is the ongoing responsibility church entities have for their members, both the priests and religious members. This includes those who have harmed others and those who have offended.

Commissioners, the approaches that different church entities take to this has changed over time and differs between organisations within the Church. Closely related to this, and fundamentally important, is safeguarding. This is a very important aspect of the Church's responsibility, both to its own members and to those who engage with the Church. We anticipate, Commissioners, you will have a number of questions about those issues.

So, Commissioners, to answer these questions, Tautoko, on behalf of the Church, has filed evidence from six witnesses. This has been intended to provide a range of perspectives from clerics, male and female religious, and lay members of the church. I will briefly summarise the evidence that you will hear on behalf of the Church in the coming days.

The first witness called by Te Ropū Tautoko will be Peter Horide. He is the current Professional Standards Delegate of the Marist Brothers. The Marist Brothers is a congregation where all its members are religious brothers, they are lay rather than priests.

Brother Peter is not the leader of the Marist Brothers, he was specifically requested to give evidence by the Commission and accordingly, he will be appearing. He has been in his role since 2018 and as a result, there'll be many documents and decisions from the Marist Brothers that he was not personally involved in, but he will do his best to answer your questions.

Commissioners, he will be joined in the witness box by Brother John Hazelman who is the District Leader of the Marist Brothers. As the District Leader and on behalf of the brothers, Brother John wishes to acknowledge the Commission, survivors and the evidence that the brothers heard in December. It reflects Brother John's Samoan culture that, for him as the leader, he should be the one to undertake that acknowledgment and he will do that very briefly at the commencement of Brother Peter's evidence.

30 Secondly, there is evidence on behalf of the National Office for Professional 31 Standards, which we will no doubt call NOPS over coming days. Briefs have been filed by 32 Mr Phil Hamlin and Ms Noonan. Ms Noonan has been asked to provide evidence and so 33 she will speak to the evidence of both she and Mr Hamlin to the best of her knowledge, 34 explaining the NOPS process, how it has changed over time and what is currently the

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process being used by the National Office for Professional Standards.

Mr Hamlin, Commissioners, is the long-time Chair of the National Safeguarding and Professional Standards Committee, for all intents and purposes Ms Noonan's employer. He is a criminal barrister with extensive experience and his evidence is both available to the Commission and will be online for those watching who wish to read it.

There will then be evidence from the Society of Mary. Father Timothy Duckworth, 6 who is the Provincial of the Society of Mary will give evidence, the Society are the largest 7 8 male congregation in New Zealand and they have members who are both priests and brothers. Father Tim was previously the delegate of the Society in relation to redress and 9 as such, has had a long involvement with the Society of Mary's approach. The Society of 10 Mary, as counsel assisting pointed out, has a slightly different approach to the way it engages with NOPS, and Father Tim will speak to that and many other matters from his 12 experience. 13

Finally, on Friday you will hear evidence from Cardinal John on behalf of the 14 Archdiocese of Wellington. John has been an Archbishop since 2004 and became 15 Archbishop of Wellington in 2005. He is also a Cardinal and was appointed such in 2015. 16 Given this long experience and long history in a senior leadership role, John has had 17 extensive experience in the development of the Path to Healing process and his evidence 18 will set that out for the Commissioners. 19

As you have seen, John is here today and he will be attending the hearing all week. 20 He will make a collective apology on Friday which has been reviewed and agreed by 21 everyone represented by Tautoko on behalf of the Catholic Church and John is also going 22 to be joined this week, and is indeed joined now, in the public gallery by many other 23 members of the church. Bishops and congregational leaders are in attendance, along with 24 senior staff from dioceses and congregations. 25

Evidence has also been filed, Commissioners, but will not be heard on behalf of the 26 Sisters of Mercy. This was filed by Sister Susan France, the congregational leader of Nga 27 Whaea Atawhai o Aotearoa, the Sisters of Mercy. Sister Sue is present and will be present 28 all week. She was not called to give oral evidence and we understand that you will have, 29 and will have read, her evidence. 30

The Sisters of Mercy, Commissioners, is the largest female congregation in 31 New Zealand and is the largest congregation in totality, and the approach that female 32 33 congregations have undertaken in redress often differs in approach from the approach taken by male congregations and dioceses. Sister Sue has worked as a teacher, counsellor and is 34

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1 2 a registered psychotherapist. She has significant experience working with survivors of sexual abuse through that work and is an ACC-approved sensitive claims counsellor.

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I would urge you, Commissioners, to revisit her evidence because she provides an important perspective as a female religious and given her background. Again, her two briefs of evidence will be available online for people who are listening who wish to read those briefs. Sister Sue is present at the hearing this week and is available to answer any questions the Commissioners may have.

Commissioners, this evidence this week can necessarily only capture a snapshot of the 49 entities and the process that has been undertaken by the church in the last 30 years. Accordingly, we have prepared a document, which has been previously filed with the Commission and we will provide you at the end of this opening submission, which is a chronology of the key developments of the last 30 years of the redress process for the Catholic Church globally and particularly in New Zealand. The evidence also builds on the structure of the Church in Aotearoa document which we had previously filed with the Commission in July 2019.

Before I leave the evidence, Commissioners, I just comment on the order that the 16 Commission is calling the evidence. The first two witnesses from the Catholic Church who 17 you are seeking to have evidence from are neither leaders of the Church nor are responsible 18 decision-makers, and both of them have relatively limited personal knowledge of the 19 events. 20

Brother Peter has been, in fact both of them have been in their roles for only three 21 years. Given this, there just may be questions that you have that will need to wait until later 22 in the week when the witnesses with longer personal experience are able to answer your 23 questions. 24

Finally, I will close with an acknowledgment of harm. As Cardinal John will emphasise on Friday, the Church expresses its deep regret that any person has suffered harm while in the care of the Catholic Church when they should have been safe. The Church recognises collectively there has been a failure. Certain individuals have obviously been failed, and how and why those failures have occurred will need to be examined and 29 remedied. We see that, Commissioners, for the future inquiry of the Catholic Church. 30

But this week, Commissioners, you will hear evidence about the redress process and 31 the bishops and congregational leaders are committed to continuing to improve it, so that 32 33 all survivors who engage with the church are heard and supported. And as part of that process, Commissioners, the church is present here in this hearing with a willingness to 34

1	participate, a desire to improve and a commitment to change.
2	And if I may, Madam Chair, I'll hand up the copy of the chronology to assist you.
3	CHAIR: Yes, thank you, have you shared that with counsel?
4	MS McKECHNIE: We filed it approximately 18 months ago and I have a copy for my friend.
5	CHAIR: Well shared, thank you.
6	MS McKECHNIE: I should apologise it's slightly eccentrically printed like this, Madam Chair, it
7	is quite small. We can have it reprinted like that. It's slightly dependent on the Quest
8	Hotel's printing.
9	CHAIR: All right. Thank you. I'll just get better glasses perhaps.
10	MS McKECHNIE: Thank you, Madam Chair. Unless you or your fellow Commissioners have
11	any questions, that concludes my opening.
12	CHAIR: No, I think we'll save our comments and questions for later but thank you very much for
13	your extensive opening which we appreciate.
14	MS McKECHNIE: Thank you ma'am.
15	CHAIR: Look at that, bang on 5 o'clock. Do you wish to say anything else before we adjourn for
16	the day, Ms Anderson?
17	MS ANDERSON: Nothing further, Madam Chair.
18	CHAIR: Good. Thank you. So, we'll resume again at 10 o'clock in the morning.
19	MS ANDERSON: 9:30 tomorrow because the witness –
20	CHAIR: Beg your pardon, 9:30.
21	MS ANDERSON: 9 o'clock.
22	CHAIR: Is there any advance on 9 o'clock? We resume tomorrow at 9 o'clock.
23 24	Hearing closes with waiata and karakia mutunga by Ngāti Whātua Ōrākei
24 25	Hearing adjourns at 5.03 pm Tuesday, 23 March 2021 at 9 am
26	ficaring aujourns at 5.05 pm Tuesuay, 25 March 2021 at 9 am
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